

T H E C O U N T Y C O L L E G E O F M O N M O U T H



BROOKDALE



Report on Financial Statement Audit

Fiscal Year Ended June 30, 2021

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BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)

**Financial Statements and
Management's Discussion and Analysis**

June 30, 2021 and 2020

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BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)

**Financial Statements and
Management's Discussion and Analysis**

June 30, 2021 and 2020

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INDEPENDENT AUDITORS' REPORT

To the Honorable President and
Members of the Board of Trustees of
Brookdale Community College
Lincroft, New Jersey

Report on Financial Statements

We have audited the accompanying financial statements of Brookdale Community College (the "College"), a component unit of the County of Monmouth, State of New Jersey, and its discretely presented component unit, Brookdale Community College Foundation, as of and for the fiscal years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the College's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the net position of the College and its discretely presented component unit as of June 30, 2021 and 2020, and the changes in net position and its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplemental Information

Our audits were conducted for the purpose of forming an opinion on the financial statements of the College, taken as a whole. The Schedule of Expenditures of Federal Awards and the Schedule of Expenditures of State of New Jersey Awards, as listed in the table of contents, is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*; and State of New Jersey OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid* is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and related directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and the Schedule of Expenditures of State of New Jersey Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 26, 2022, on our consideration of the College's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the College's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the College's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "O'Connor + Drew, P.C.".

**Certified Public Accountants
Braintree, Massachusetts**

April 26, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis
For the fiscal years ended June 30, 2021 and 2020

Management's Discussion and Analysis ("MD&A") presents the financial performance of Brookdale Community College (the "College") during the fiscal year ended June 30, 2021. This MD&A will provide various financial analyses comparing fiscal year 2021 to fiscal year 2020, as well as fiscal year 2019 activity.

Enrollment

The College enrollment is comprised of credit and noncredit full-time equated students ("FTEs"). A full-time equated student represents a student or combination of students taking 30 credits.

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>Change 2020-2021</u>
Credit FTEs	7,125	8,004	8,363	(879)
Noncredit FTEs	<u>268</u>	<u>481</u>	<u>484</u>	<u>(213)</u>
Total FTEs	<u>7,393</u>	<u>8,485</u>	<u>8,847</u>	<u>(1,092)</u>

Full-time equated enrollment for credit and noncredit enrollment in fiscal year 2021 was 7,393, compared to fiscal year 2020 FTE enrollment of 8,485. This represents a 12.9 percent decrease.

- Credit enrollment decreased from 8,004 FTEs in fiscal year 2020 to 7,125 FTEs in fiscal year 2021, which represents a 10.9 percent decrease.
- Noncredit enrollment decreased from 481 FTEs in fiscal year 2020 to 268 FTEs in fiscal year 2021, which represents a 44.3 percent decrease.
- Credit enrollment decreases are consistent with the national trend across the higher education sector.

General Financial Information

The College's basic financial statements include a Statement of Net Position, a Statement of Revenues, Expenses, and Changes in Net Position, and a Statement of Cash Flows. The financial statements are prepared in accordance with the accounting principles established by the Governmental Accounting Standards Board ("GASB").

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis - Continued
For the fiscal years ended June 30, 2021 and 2020

Financial Highlights

Condensed Schedule of Net Position

The following represents assets, liabilities, and net position of the College as of June 30, 2021, 2020, and 2019:

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>Change 2020-2021</u>
Current Assets	\$ 31,803,302	27,818,073	27,898,126	3,985,229
Noncurrent Assets:				
Capital Assets	<u>155,078,516</u>	<u>155,930,790</u>	<u>158,407,347</u>	<u>(852,274)</u>
Total Assets	<u>\$ 186,881,818</u>	<u>183,748,863</u>	<u>186,305,473</u>	<u>3,132,955</u>
Deferred Outflow of Resources	<u>\$ 7,027,238</u>	<u>8,347,028</u>	<u>11,145,590</u>	<u>(1,319,790)</u>
Current Liabilities	\$ 15,551,708	16,190,836	21,054,745	(639,128)
Noncurrent Liabilities	<u>61,189,319</u>	<u>66,808,815</u>	<u>72,392,682</u>	<u>(5,619,496)</u>
Total Liabilities	<u>\$ 76,741,027</u>	<u>82,999,651</u>	<u>93,447,427</u>	<u>(6,258,624)</u>
Deferred Inflows of Resources	<u>14,614,943</u>	<u>15,653,551</u>	<u>17,288,895</u>	<u>(1,038,608)</u>
Net Position:				
Net Investment in Capital Assets	\$ 122,898,479	122,144,210	123,733,109	754,269
Restricted	88,690	88,690	623,077	-
Unrestricted	<u>(20,434,083)</u>	<u>(28,790,211)</u>	<u>(37,641,445)</u>	<u>8,356,128</u>
Total Net Position	<u>\$ 102,553,086</u>	<u>93,442,689</u>	<u>86,714,741</u>	<u>9,110,397</u>

The increase in current assets of \$3,985,229 is due to the following:

- An increase in cash and equivalents of \$6,621,750.
- A decrease in accounts receivable of \$2,574,550.
- A decrease in prepaid expenses of \$61,971.

Net capital assets decreased by \$852,274, due to capital asset additions net of retirements of \$5,268,268 less net change in accumulated depreciation of \$6,120,542.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis - Continued
For the fiscal years ended June 30, 2021 and 2020

Financial Highlights – Continued

Condensed Schedule of Net Position – Continued

Deferred outflows of resources decreased \$1,319,790 due to a decrease in net pension liability of \$1,138,683 and deferred gain on bond refinancing of \$181,107.

The decrease in current liabilities of \$639,128 is due to the following:

- Accounts payable and accrued expenses increased \$1,973,510.
- Unearned student tuition and fees decreased \$319,616.
- Unearned grant revenue decreased \$2,353,022.
- Current portion of long-term debt increased \$60,000.

Non-current liabilities decreased \$5,619,496 due to the following:

- Long-term debt decreased \$1,936,339.
- Net pension liability decreased \$3,683,157 representing the net pension liability allocated to Brookdale Community College in the State of New Jersey Public Employees' Retirement System and State of New Jersey Police and Firemen's Retirement System audit reports.

Capital Asset Activity

Capital asset activity for the fiscal year ended June 30, 2021 was as follows:

	<u>2020</u>	<u>Additions</u>	<u>Retirements/ Depreciation</u>	<u>2021</u>
Land	\$ 5,882,462	-	-	5,882,462
Buildings and Improvements	267,667,791	4,629,579	52,673	272,350,044
Furniture and Equipment	14,431,367	752,699	(166,683)	15,017,383
Total	<u>287,981,620</u>	<u>5,382,278</u>	<u>(114,010)</u>	<u>293,249,889</u>
Less Accumulated Depreciation:	<u>(132,050,830)</u>	<u>(6,382,847)</u>	<u>166,683</u>	<u>(138,171,373)</u>
Capital Assets, net	<u>\$ 155,930,790</u>	<u>(1,000,569)</u>	<u>52,673</u>	<u>155,078,516</u>

As a best practice, the College contracts with a third-party firm to conduct an independent physical inventory of all College assets every 5 years, and as such conducted a physical inventory during 2016.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis - Continued
For the fiscal years ended June 30, 2021 and 2020

Summary of Revenues, Expenses, and Changes in Net Position

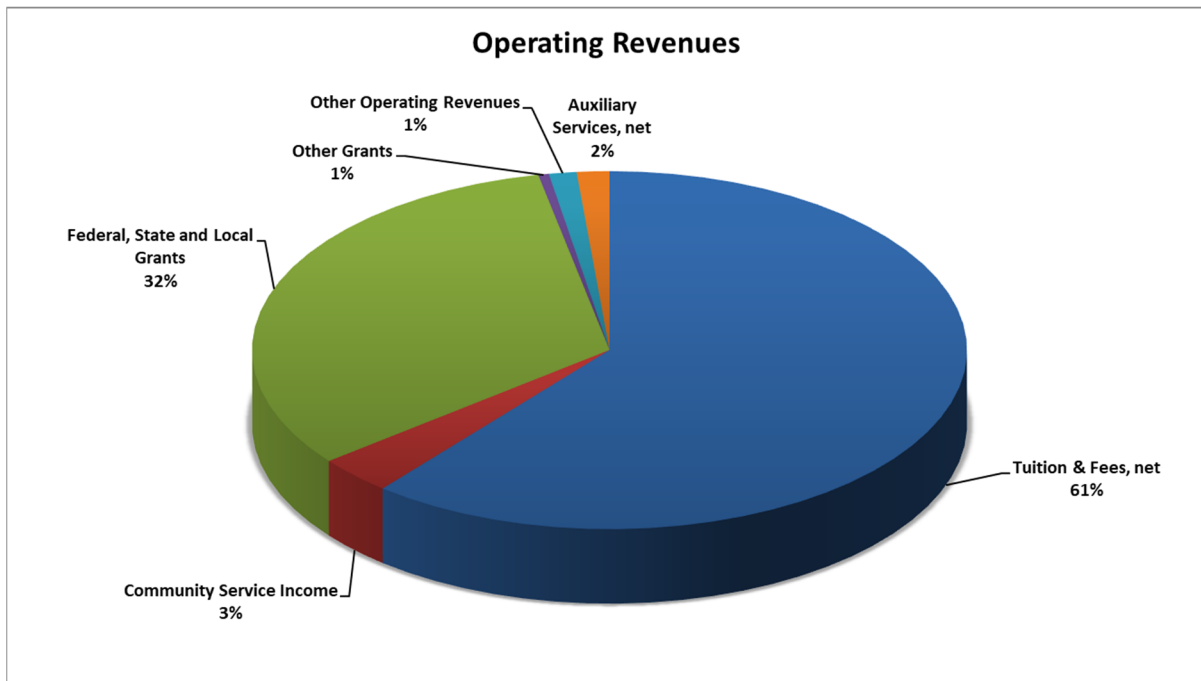
The College receives revenue from three main sources: student tuition and fees, State aid, and County support. The balance of revenue is from miscellaneous sources, which include Continuing Professional Services, Grants and Auxiliary services (bookstore, dining & events).

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>Change 2020-2021</u>
Operating Revenues:				
Tuition, net	\$ 19,895,997	19,349,250	20,566,210	546,747
Fees	7,977,157	8,158,840	7,875,632	(181,683)
Chargebacks to Other Counties	50,550	340,018	257,409	(289,468)
Community Service Income	1,569,124	2,612,557	3,136,967	(1,043,433)
Federal, State and Local Grants	14,872,614	16,619,077	16,737,648	(1,746,463)
Other Grants	219,291	176,714	158,662	42,577
Other Operating Revenues	572,687	701,017	671,850	(128,330)
Auxiliary Services, net	675,605	1,245,580	1,920,349	(569,975)
Total Operating Revenues	45,833,025	49,203,053	51,324,727	(3,370,028)
Operating Expenses	95,404,934	95,049,940	94,035,914	354,994
Operating Loss	(49,571,909)	(45,846,887)	(42,711,187)	(3,725,022)
Nonoperating Revenues (Expenses):				
Federal and State Grants	14,220,484	1,445,912	-	12,774,572
State Appropriations	8,712,697	8,954,612	10,285,798	(241,915)
Local Appropriations	20,027,019	20,027,019	20,027,019	-
Pell Grants	10,769,450	13,187,338	13,534,193	(2,417,888)
Other Nonoperating Revenues	3,084,439	4,259,256	4,170,106	(1,174,817)
Other Nonoperating Expenses	(616,454)	(1,386,145)	(1,406,139)	769,691
Bond Issuance Expense	-	-	(232,841)	-
Interest Expense	(1,302,849)	(1,348,334)	(1,418,559)	45,485
Net Nonoperating Revenues	54,894,786	45,139,658	44,959,577	(3,019,444)
Loss Before Other Revenues	5,322,877	(707,229)	2,248,390	(6,744,466)
Other Revenues:				
Capital Appropriations	3,787,520	7,435,177	4,179,805	(3,647,657)
Increase (Decrease) in Net Position	9,110,397	6,727,948	6,428,195	(10,392,123)
Net Position as of Beginning of Year	93,442,689	86,714,741	80,286,546	6,727,948
Net Position as of End of Year	\$ <u>102,553,086</u>	<u>93,442,689</u>	<u>86,714,741</u>	<u>(9,110,397)</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis - Continued
For the fiscal years ended June 30, 2021 and 2020

Revenues

The College charged \$148.00 and \$145.00 per student credit hour ("SCH") to a maximum of \$2,220.00 and \$2,175.00 per term in fiscal years 2021 and 2020, respectively. In addition, the College charged a General Service Fee of 27% of tuition, or \$39.96 and \$39.15 per student credit hour, to a maximum of \$599.40 and \$587.25, respectively, during the same periods. Those fees helped fund technology enhancements, student life and activities, capital improvements and debt service obligations.



Net tuition, fee, and chargeback revenue increased \$75,596 as a result of a 2% increase in tuition and fee rates that were offset by a 10.9% decline in FTE enrollment. In addition, scholarship allowances decreased \$2,725,441. The College utilized \$2,845,993 of HEERF funds to offset tuition revenue losses that resulted from a greater than anticipated decline in enrollment due to COVID-19.

The College's Auxiliary Services revenue, (Bookstore, Event Management, and Dining Services) decreased \$569,975. These services were partially operational due COVID-19 restrictions.

Nonoperating revenues

State aid decreased by \$241,915 due to the reduction of State funding resulting from the COVID-19 pandemic.

Total County aid of \$20,027,019 remained unchanged from 2020 to 2021.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis - Continued
For the fiscal years ended June 30, 2021 and 2020

Expenses

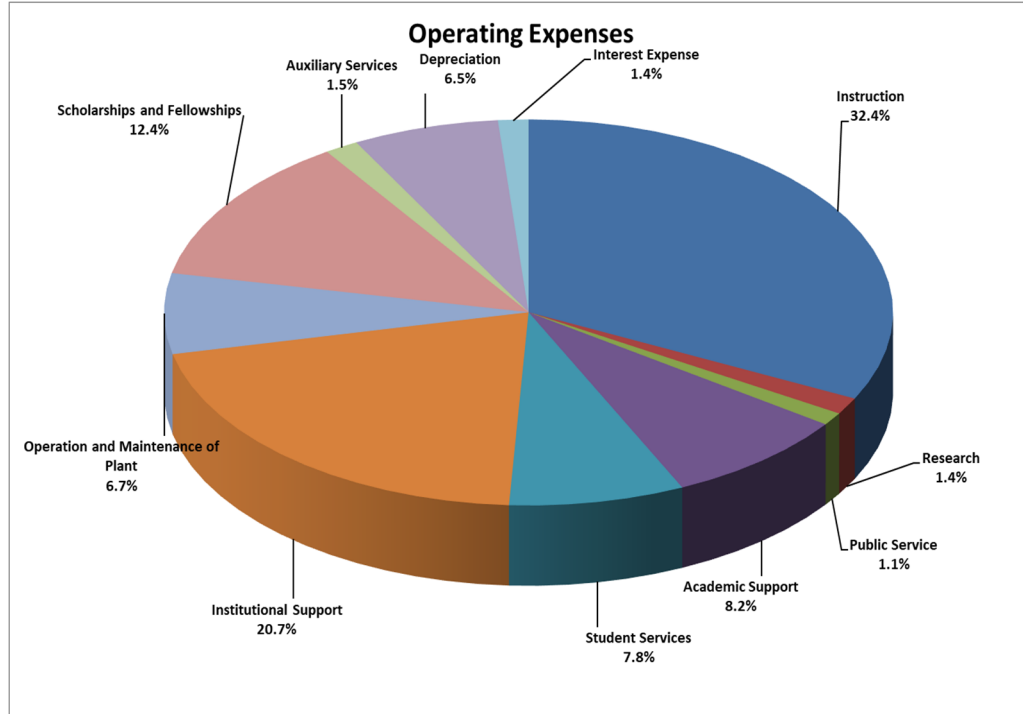
Operating expenses are those expenses paid by the College to acquire or produce goods and services to fulfill its mission. Naturally, the majority of expenses were integral to the College's core mission – student success. The College had total operating and interest expense of \$96,707,783 in FY21 compared to \$96,398,274 in FY20. The operating expenses of the College by functional classification for the years ended June 2021, 2020, and 2019 were:

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>Change 2020-2021</u>
Operating Expenses:				
Instruction	\$ 31,311,624	36,823,803	36,756,680	(5,512,179)
Research	1,358,724	1,329,533	1,545,931	29,191
Public Service	1,036,084	971,156	1,110,688	64,928
Academic Support	7,957,834	11,758,603	10,663,968	(3,800,769)
Student Services	7,517,645	8,203,540	7,701,149	(685,895)
Institutional Support	19,975,071	11,579,895	10,345,128	8,395,176
Operation and Maintenance of Plant	6,518,792	7,314,697	8,231,412	(795,905)
Scholarships and Fellowships	11,993,516	8,516,957	8,932,552	3,476,559
Auxiliary Services	1,448,419	2,168,909	2,289,259	(720,490)
Depreciation	<u>6,287,225</u>	<u>6,382,847</u>	<u>6,459,147</u>	<u>(95,622)</u>
Total Operating Expenses	95,404,934	95,049,940	94,035,914	354,994
Interest Expense	<u>1,302,849</u>	<u>1,348,334</u>	<u>1,418,559</u>	<u>(45,485)</u>
Total Operating and Interest Expenses \$	<u><u>96,707,783</u></u>	<u><u>96,398,274</u></u>	<u><u>95,454,473</u></u>	<u><u>309,509</u></u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis - Continued
For the fiscal years ended June 30, 2021 and 2020

Expenses – Continued

Operating and interest expense in fiscal year 2021 increased \$309,510 from fiscal year 2020. The increase is primarily the result of an increase in restricted expenses.



BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Management's Discussion and Analysis – Continued
For the fiscal years ended June 30, 2021 and 2020

Summary of Net Position

The College had the following net position as of June 30:

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>Change 2020-2021</u>
Net Position:				
Unrestricted	\$ 17,877,904	13,193,547	6,979,043	4,684,357
Restricted	88,690	88,690	623,077	-
Impact of GASB 68	<u>(38,311,987)</u>	<u>(41,895,069)</u>	<u>(44,620,488)</u>	<u>3,583,082</u>
	(20,345,393)	(28,612,832)	(37,018,368)	8,267,439
Net Investment in Capital Assets	<u>122,898,479</u>	<u>122,055,521</u>	<u>123,733,109</u>	<u>842,958</u>
Total Net Position	\$ <u><u>102,553,086</u></u>	<u><u>93,442,689</u></u>	<u><u>86,714,741</u></u>	<u><u>9,110,397</u></u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)

Statements of Net Position

As of June 30, 2021

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Statements of Net Position
As of June 30,

	Brookdale Community College		Brookdale Community College Foundation	
Assets	2021	2020	2021	2020
Current Assets:				
Cash and Cash Equivalents (Note 3)	\$ 28,743,724	22,121,974	1,508,231	1,383,028
Accounts Receivable, Net of Allowance of \$873,350 in 2021 and \$980,584 in 2020 (Note 4)	2,807,113	5,381,663	51,312	51,635
Deposits Held by Trustees (Note 3)	88,690	88,690	—	—
Prepaid Expenses	163,775	225,746	442	413
Total Current Assets	31,803,302	27,818,073	1,559,985	1,435,076
Noncurrent Assets:				
Investments (Note 3)	—	—	6,586,862	5,506,612
Capital Assets, Net of Accumulated Depreciation of \$138,171,373 in 2021 and \$132,050,830 in 2020 (Note 6)	155,078,516	155,930,790	—	—
Total Noncurrent Assets	155,078,516	155,930,790	6,586,862	5,506,612
Total Assets	186,881,818	183,748,863	8,146,847	6,941,688
Deferred Outflows of Resources				
Related to Pensions	4,442,432	5,581,115	—	—
Deferred Loss on Bond Refinancing (Note 7)	2,584,806	2,765,913	—	—
	7,027,238	8,347,028	—	—
Liabilities				
Current Liabilities:				
Accounts Payable and Accrued Expenses (Note 5)	11,605,423	9,631,913	84,784	54,504
Unearned Student Tuition and Fees	1,395,534	1,715,150	—	—
Unearned Grant Revenue	835,751	3,188,773	—	—
Long-Term Debt, Current Portion (Note 7)	1,715,000	1,655,000	—	—
Total Current Liabilities	15,551,708	16,190,836	84,784	54,504
Noncurrent Liabilities:				
Long-Term Debt, Net of Current Portion (Note 7)	33,049,843	34,986,182	—	—
Net Pension Liability	28,139,476	31,822,633	—	—
Total Noncurrent Liabilities	61,189,319	66,808,815	—	—
Total Liabilities	76,741,027	82,999,651	84,784	54,504
Deferred Inflows of Resources				
Related to Pensions	14,614,943	15,653,551	—	—
Net Position				
Net Investment in Capital Assets	122,898,479	122,055,521	—	—
Restricted:				
Nonexpendable:				
Scholarships	—	—	2,470,986	2,284,411
Expendable:				
Capital	88,690	88,690	—	—
Scholarships	—	—	4,010,624	2,781,536
Unrestricted (Note 8)	(20,434,083)	(28,701,522)	1,580,453	1,821,237
Total Net Position	\$ 102,553,086	93,442,689	8,062,063	6,887,184

See accompanying notes to financial statements.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Statements of Revenues, Expenses, and Changes in Net Position
For the Years Ended June 30,

	Brookdale Community College		Brookdale Community College Foundation	
	2021	2020	2021	2020
Operating revenues:				
Student revenues:				
Tuition, Net of Scholarship Allowances of \$15,366,748 in 2021 and \$18,092,189 in 2020	\$ 19,895,997	19,349,250	—	—
Chargebacks to Other Counties	50,550	340,018	—	—
	19,946,547	19,689,268	—	—
Auxiliary services, net of scholarships of \$542,598 for 2021 and \$729,977 in 2020	675,605	1,245,580	—	—
Fees	7,977,157	8,158,840	—	—
Net Student Revenues	28,599,309	29,093,688	—	—
Community Service Revenue	1,569,124	2,612,557	—	—
Federal Grants	7,592,335	10,825,776	—	—
State Grants	6,945,043	5,398,221	—	—
Local Grants	335,236	395,080	—	—
Other Grants	219,291	176,714	—	—
Special Events	—	—	173,335	125,330
Other Operating Revenues	572,687	701,017	—	—
Total Operating Revenues	45,833,025	49,203,053	173,335	125,330
Operating Expenses:				
Instruction	31,311,624	36,823,803	—	—
Research	1,358,724	1,329,533	—	—
Public Service	1,036,084	971,156	—	—
Academic Support	7,957,834	11,758,603	—	—
Student Services	7,517,645	8,203,540	—	—
Institutional Support	19,975,071	11,579,895	300,314	233,843
Operation and Maintenance of Plant	6,518,792	7,314,697	—	—
Scholarships and Fellowships	11,993,516	8,516,957	1,187,369	949,765
Auxiliary Services	1,448,419	2,168,909	—	—
Depreciation	6,287,225	6,382,847	—	—
Total Operating Expenses	95,404,934	95,049,940	1,487,683	1,183,608
Operating Loss	(49,571,909)	(45,846,887)	(1,314,348)	(1,058,278)
Nonoperating Revenues (Expenses):				
Federal Grants	14,220,484	1,445,912	—	—
State Appropriations	8,712,697	8,954,612	—	—
Local Appropriations	20,027,019	20,027,019	—	—
Pell Grants	10,769,450	13,187,338	—	—
Contributions	—	—	1,391,033	950,941
Investment Income	—	—	1,098,194	208,916
Other Nonoperating Revenues	3,084,439	4,259,256	—	—
Other Nonoperating Expenses	(669,127)	(244,605)	—	—
Disposition of property and equipment	52,673	(1,141,540)	—	—
Interest Expense	(1,302,849)	(1,348,334)	—	—
On-Behalf Payments - Other Post-Employment Benefits:				
Revenues	9,051,024	2,889,223	—	—
Expenses	(9,051,024)	(2,889,223)	—	—
On-Behalf Payments - Alternate Benefit Program				
Revenues	1,937,672	2,095,925	—	—
Expenses	(1,937,672)	(2,095,925)	—	—
On-Behalf Payments - Police & Firemen's Retirement System				
Revenues	69,751	69,978	—	—
Expenses	(69,751)	(69,978)	—	—
Net Nonoperating Revenues	54,894,786	45,139,658	2,489,227	1,159,857
Increase (Decrease) in Net Position	5,322,877	(707,229)	1,174,879	101,579
Other Revenues				
Capital Appropriations	3,787,520	7,435,177	—	—
Increase in Net Position	9,110,397	6,727,948	1,174,879	101,579
Net Position as of Beginning of Year	93,442,689	86,714,741	6,887,184	6,785,605
Net Position as of End of Year	\$ 102,553,086	93,442,689	8,062,063	6,887,184

See accompanying notes to financial statements.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Statements of Cash Flows
For the Years Ended June 30,

	Brookdale Community College	
	<u>2021</u>	<u>2020</u>
Cash Flows from Operating Activities:		
Student Tuition and Fees (including chargebacks to other counties)	\$ 27,629,685	27,376,108
Noncredit Revenue	1,612,992	2,708,167
Grants and Contracts	13,283,688	19,449,298
Grant Payments	(40,081,839)	(31,250,129)
Payments to Suppliers	2,815,107	(6,340,560)
Payments to Employees	(38,262,041)	(42,811,120)
Payments for Scholarships and Fellowships	(12,536,114)	(7,786,980)
Auxiliary Services:		
Bookstore and Dining Services Receipts	382,585	635,247
Bookstore and Dining Services Payments	(173,106)	(138,370)
Other Auxiliary Services Payments	(903,683)	(1,314,453)
Other Operating Receipts	572,687	701,017
Net Cash Used in Operating Activities	<u>(45,660,039)</u>	<u>(38,771,775)</u>
Cash Flows from Noncapital Financing Activities:		
Federal Grants	14,220,484	1,445,912
State Appropriations	8,712,697	8,954,612
Local Appropriations	20,027,019	20,027,019
Pell Grants	10,769,450	13,187,338
Other Non-Operating Revenues and Expenses	2,467,985	2,873,111
Net Cash Provided by Noncapital Financing Activities	<u>56,197,635</u>	<u>46,487,992</u>
Cash Flows from Capital Financing Activities:		
Payments on Capital Debt	(1,876,339)	(9,293,153)
Capital Appropriations	3,787,520	7,435,177
Interest Paid on Capital Debt	(444,749)	(1,106,005)
Purchases of Capital Assets	(5,382,278)	(5,047,830)
Net Cash Used in Capital Financing Activities	<u>(3,915,846)</u>	<u>(8,011,811)</u>
Change in Cash and Equivalents	6,621,750	(295,594)
Cash and Equivalents, Beginning of Year	<u>22,210,664</u>	<u>22,506,258</u>
Cash and Equivalents, End of Year	<u>\$ 28,832,414</u>	<u>22,210,664</u>
Reconciliation of Operating Loss to Net Cash		
Used in Operating Activities:		
Operating Loss	\$ (49,571,909)	(45,846,887)
Adjustments to Reconcile Operating Loss to Net Cash		
Used in Operating Activities:		
Depreciation Expense	6,287,225	6,382,847
Net Pension Expense	(3,583,082)	(2,725,419)
Changes in Assets and Liabilities:		
Grants and Other Receivables	1,607,144	(410,660)
Prepaid Expenses	61,971	195,116
Accounts Payable and Accrued Expenses	2,211,250	1,180,311
Unearned Student Tuition and Fees	(319,616)	(625,467)
Unearned Grant Revenue	(2,353,022)	3,078,384
Net Cash Used in Operating Activities	<u>\$ (45,660,039)</u>	<u>(38,771,775)</u>

See accompanying notes to financial statements.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements
June 30, 2021 and 2020

(1) Organization

Brookdale Community College (the “College”) was established in 1967 as a unit of the New Jersey Master Plan for Higher Education and became part of a statewide network of 18 county colleges. The College offers pre-baccalaureate preparation (A.S. and A.A. degrees) as well as programs and certificates which are designed to prepare students for employment (A.A.S. degrees). The College also maintains a comprehensive Continuing and Professional Studies operation which provides lifelong learning opportunities to the citizens and businesses of the County of Monmouth (the “County”). The College opened its doors to students on September 29, 1969.

The work of the College is centered on the main campus in Lincroft, New Jersey, on the site of the former Brookdale Farm. The main campus is spread across more than 200 acres of woodlands and rolling hills and includes 27 buildings comprised of classrooms, library, theatre/auditorium, student center, bookstore, sports arena, dining facilities, administrative offices, maintenance shop, and the Monmouth Museum.

The College also operates at five Higher Education Centers located throughout the County in Freehold, Wall, Neptune, Long Branch, and Hazlet. Offerings at these sites include GED preparation, Adult Basic Education, English as a Second Language, and a variety of credit courses. Additionally, the College has developed unique partnerships with four-year institutions to offer Brookdale students the ability to earn associate, bachelor and master’s degrees at all Brookdale locations.

(2) Summary of Significant Accounting Policies

Component Unit

The College organized Brookdale Community College Foundation (the “Foundation”), a legally separate component unit, in 1973, under the laws of the State of New Jersey (the “State”), for the sole benefit of the College, faculty, and students. The purpose of the Foundation is to receive, hold, invest, administer, encourage, and solicit contributions from the general public for the benefit of the College. The Foundation’s efforts benefit the College in the undertaking of projects which foster and promote educational philosophy and the mission and goals of the College; in providing funds for the development of curriculum and education media; and in the creation of scholarships. The financial statements of the Foundation are presented discretely in the College’s financial statements because of the nature and significance of its relationship with the College, including its ongoing financial support of the College. Copies of the Foundation’s financial statements can be obtained by writing to Brookdale Community College Foundation, Lincroft, New Jersey.

Deferred Outflows and Deferred Inflows of Resources

The statements of net position report separate sections for deferred inflows of resources and deferred outflows of resources. Deferred outflows of resources, reported after total assets, represents a reduction of net position that applies to a future period(s) and will be recognized as an outflow of resources (expense) at that time. Deferred inflows of resources, reports after total liabilities, represents an increase of net position that applies to a future period(s) and will be recognized as an inflow of resources (revenue) at that time.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

Deferred Outflows and Deferred Inflows of Resources (continued)

Transactions are classified as deferred outflows of resources and deferred inflow of resources only when specifically prescribed by the Governmental Accounting Standards Board (“GASB”). The College is required to report the following as deferred outflows of resources and deferred inflows of resources:

Defined Benefit Pension Plans – The difference between expected (actuarial) and actual experience, changes in actuarial assumptions, net difference between projected (actuarial) and actual earnings on pension plan investments, changes in the College’s proportion of expenses and liabilities to the pension as a whole, differences between the College’s pension contribution and its proportionate share of contributions, and the College’s pension contributions subsequent to the pension valuation measurement date.

Deferred Loss on Bond Refinancing – In a transaction involving current refundings or advance refundings resulting in defeasance of debt, any difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized to interest expense over a period of time that is the shorter of the remaining life of the old debt or the life of the new debt.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Public Employees’ Retirement System (“PERS”) and Police and Fire Retirement System (“PFRS”) and additions to/deductions from PERS’s and PFRS’s fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

New Government Accounting Pronouncements

GASB Statement 87 – *Leases* is effective for periods beginning after June 15, 2021. Implementation of this standard will require lessees to recognize on their statement of net position the rights and obligations resulting from leases categorized as operating leases as assets, liabilities, or deferred inflows / outflows of resources. It provides for an election on leases with terms of less than twelve months to be excluded from this standard.

GASB Statement 89 – *Accounting for Interest Costs Incurred before the End of a Construction Period* is effective for reporting periods beginning after December 15, 2020. The objectives of this Statement are (1): to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

GASB Statement 91 – *Conduit Debt Obligations* is effective for reporting periods beginning after December 15, 2021. The objective of this Statement is to improve the consistency of reporting conduit debt. This Statement requires government entities that issue conduit debt, but are not the obligors, not to recognize the liability unless it is more likely than not that the government issuer will service the debt.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

New Government Accounting Pronouncements (continued)

GASB Statement 92 – *Omnibus 2020* is effective for reporting periods beginning after June 15, 2021. The objective of this Statement is to improve comparability in financial reporting for leases, pensions, OPEB, and asset retirement obligations.

GASB Statement 94 – *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* is effective for reporting periods beginning after June 15, 2022. The objective of this Statement is to provide accounting and financial reporting guidance for arrangements in which the governmental entity (the transferor) contracts with an operator to provide public services by conveying control of the right to operate or use a nonfinancial asset.

GASB Statement 96 – *Subscription-Based Information Technology Arrangements (SBITA)* is effective for reporting periods beginning after June 15, 2022. The objective of this statement is to provide accounting and financial reporting guidance for transactions in which a governmental entity contracts with another party for the right to use their software. A right-to-use-asset and a corresponding liability would be recognized for SBITAs.

GASB Statement 97 – *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457, Deferred Compensation Plans* is effective for reporting periods beginning after June 15, 2021. The objective of this Statement is to provide financial reporting consistency in which the potential component unit does not have a governing board and the primary government performs the duties that a governing board would perform. In the absences of a governing board of the potential component unit, the situation should be treated the same as the primary government appointing a majority of the potential component unit’s governing board.

Management has not completed its review of the requirements of these standards and their applicability.

Basis of Accounting and Measurement Focus

The accompanying financial statements have been prepared on the accrual basis of accounting using the economic resources measurement focus in accordance with Governmental Accounting Standards Board (“GASB”). The College reports its financial statements as a business-type activity, as defined by GASB Statement 35. Business-type activities are those that are financed in whole or in part by fees charged to external parties for goods or services.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

Net Position

The College classifies its resources into three net position categories:

- *Net investment in capital assets:* Capital assets, net of accumulated depreciation, and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets.
- *Restricted:*
 - Nonexpendable* – Net position subject to externally-imposed stipulations that must be maintained permanently by the College.
 - Expendable* – Net position whose use by the College is subject to externally-imposed stipulations that can be fulfilled by actions of the College pursuant to the stipulations or that expire by the passage of time.
- *Unrestricted* – Net position not subject to externally-imposed stipulations that may be designated for specific purposes by action of management or the College's Board of Trustees or may otherwise be limited by contractual agreements with outside parties. Substantially all unrestricted net position is designated for academic programs and initiatives and capital programs.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the College's policy is to first apply the expense towards restricted resources and then towards unrestricted resources.

Other

Other significant accounting policies followed in the preparation of the accompanying financial statements are outlined below:

- (a) Cash and equivalents consist of cash on deposit with banks and money market funds with original maturities of three months or less when purchased.
- (b) Investments are stated at fair value, which is based upon quoted market prices, and consist of certificates of deposit, equities, bonds and notes, and mutual funds. Interest, dividends and changes in the fair value of investments consisting of both realized and unrealized gains or losses, are reported as investment income on the statements of revenues, expenses and changes in net position.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

Other (continued)

- (c) Capital assets are recorded at historical cost and include land, buildings and building improvements, and furniture and equipment over \$5,000. The costs of normal maintenance and repairs that do not add value to the asset are not capitalized. Major outlays for capital assets are capitalized as the projects are constructed and transferred to the appropriate asset category upon completion. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

	<u>Useful Lives</u>
Buildings and building improvements	10 - 45 years
Furniture and equipment	5 - 10 years

- (d) The County is generally responsible for the issuance of certain bonds and notes for the College's capital expenditures which are financed by County bond ordinances; unexpended bond ordinances are available for capital expenditures in subsequent years. The County is also responsible for the payment of interest on this issued debt and the retirement of such obligations. Accordingly, this debt is reported in the financial statements of the County and is not included in the accompanying financial statements of the College. However, The Monmouth County Improvement Authority has issued Lease Revenue Bonds for which the College is responsible for future debt service payments (see Note 7).
- (e) Compensated absences are those absences for which employees will be paid for vacation when used. A liability is accrued for compensated absences that are earned and unused in accordance with the College's policy at June 30th of each fiscal year. Eligible employees earn a right to vacation benefits based on seniority.
- (f) Student tuition and fees and auxiliary services are presented net of scholarships applied to student accounts, while other payments made directly to students are presented as scholarship expense and are recognized in the period incurred. Student tuition and fees collected for courses that are held subsequent to fiscal year-end are recorded as unearned student tuition and fees in the accompanying statements of net position.
- (g) Grants receivable represent amounts awarded to, but not yet received by, the College. Revenues are recognized as the grants are expended. Amounts received from grants which have not yet been earned under the terms of the agreements are recorded as unearned grant revenue in the accompanying statements of net position.
- (h) Revenue from State of New Jersey and the County appropriations is recognized in the fiscal years during which the State of New Jersey and the County appropriate the funds to the College.
- (i) Accounts receivable are reported at net realizable value. Accounts are written off when they are determined to be uncollectible based upon management's assessment of individual accounts. The allowance for doubtful accounts is estimated based on the College's historical losses and periodic review of individual accounts.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

Other (continued)

- (j) Auxiliary services expenses include direct and indirect administration and general costs related to their operations.
- (k) Chargebacks to other counties represent the amount the College charges the counties in which out-of-county students reside for their portion of the College's operating expenses, as provided by the criteria and procedures specified in the Statement of Auditing and Accounting Standards for County Colleges recommended by the Council of County Colleges and for use by the Department of Treasury pursuant to New Jersey Statutes Annotated ("N.J.S.A.") 18A:64A-22 and 29.
- (l) The College receives appropriations from the State of New Jersey and the County. The College is economically dependent on these appropriations to carry on its operations. The College is considered a component unit of the County.
- (m) Grants and contributions are recorded as unrestricted revenue or restricted net position depending on the absence or existence of any donor restrictions. Unconditional grants and contributions are recognized as revenue when the related promise to give is disclosed.
- (n) Donor-restricted grants and contributions whose restrictions are satisfied in the same period as funds are recognized are reported as unrestricted support in the statements of revenues, expenses and changes in net position.
- (o) The College's policy defines operating activities in the statements of revenues, expenses, and changes in net position as those that serve the College's principal purpose and generally result from exchange transactions such as payments received for services and payments made for the purchase of goods and services. Examples include: (1) student tuition and fees, net of scholarship allowances, (2) sales and services of auxiliary services, and (3) most federal, state, and local grants and contracts. Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as operating appropriations from the State of New Jersey and the County, contributions, and investment income. Interest expense is reported as a nonoperating expense.
- (p) The College is exempt from federal income taxes under Internal Revenue Code Section 115. The Foundation is an organization described under Section 501(c)(3) of the Internal Revenue Code ("Code") and therefore is exempt from federal income taxes under 501(a) of the Code.
- (q) The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates. Significant estimates and assumptions are required as part of estimating an allowance for doubtful accounts, depreciation, and determining the net pension and OPEB liabilities.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

COVID-19

On March 11, 2020, the World Health Organization declared the global outbreak of the novel coronavirus (“COVID-19”) as a pandemic. During the year ended June 30, 2021, COVID-19 had a significant effect on the College’s operations in response to government requirements and observing safety measures.

In response to the pandemic, the Federal government provided to the College the Higher Education Emergency Relief Funds (“HEERF”) and funds for the Minority Serving Institutions Program (“MSI”) under the Coronavirus Aid, Relief, and Economic Security (“CARES”) Act, Coronavirus Response and Relief Supplemental Appropriations Act (“CRRSAA”), and American Rescue Plan Act (“ARPA”). The HEERF consisted of the student aid award and the institutional award. Each Act requires a minimum amount to be spent on student aid.

The student aid award is required to be distributed to students as emergency grants for their expenses related to the disruption of campus operations due to coronavirus. The institutional award can be used to cover any costs associated with significant changes to the delivery of instruction due to the coronavirus. The Department of Education has extended the deadline to spend the student aid award and the institutional award by June 30, 2023.

The College has been awarded the following HEERF and MSI funds as of June 30, 2021:

	Student Aid Award	Institutional Award	Minority Serving Institutions	Total
CARES	\$ 3,167,206	\$ 3,167,205	\$ 1,846,964	\$ 8,181,375
CRRSAA	3,167,206	9,415,448	-	12,582,654
ARPA	<u>11,174,641</u>	<u>11,062,658</u>	<u>-</u>	<u>22,237,299</u>
Total	<u>\$ 17,509,053</u>	<u>\$ 23,645,311</u>	<u>\$ 1,846,964</u>	<u>\$ 43,001,328</u>

The College has recognized the following as non-operating Federal grants for the years ended June 30,:

2021				
	Student Aid Award	Institutional Award	Minority Serving Institutions	Total
CARES	\$ 1,900,206	\$ 2,988,293	\$ 263,059	\$ 5,151,558
CRRSAA	3,167,206	1,435,339	-	4,602,545
ARPA	<u>166,588</u>	<u>-</u>	<u>-</u>	<u>166,588</u>
Total	<u>\$ 5,234,000</u>	<u>\$ 4,423,632</u>	<u>\$ 263,059</u>	<u>\$ 9,920,691</u>

2020				
	Student Aid Award	Institutional Award	Minority Serving Institutions	Total
CARES	\$ <u>1,267,000</u>	\$ <u>178,912</u>	\$ <u>-</u>	\$ <u>1,445,912</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(2) Summary of Significant Accounting Policies (continued)

COVID-19 (continued)

The CARES Act also created the Coronavirus Relief Fund (“CRF”) which was awarded for expenses incurred due to the public health emergency with respect to the coronavirus. During the fiscal year ended June 30, 2021, the College was awarded and recognized \$3,361,735 in non-operating Federal grants revenue. There was no award during fiscal year 2020.

As of June 30, 2021, the College received \$684,058 as a non-operating Federal grant of Governor’s Emergency Education Relief Fund (“GEERF”) as a pass-through from the State of New Jersey.

(3) Cash and Equivalents and Investments

Cash and Equivalents

Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the College’s deposits may not be returned. Although the College does not have a formal policy regarding custodial credit risk, N.J.S.A. 17:9-41 et seq. requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act (“GUDPA”). GUDPA is a supplemental insurance program set forth by the New Jersey Legislature to protect the deposits of local government agencies.

As of June 30, 2021 and 2020, the College’s and Foundation’s combined bank balances of \$30,340,645 and \$24,331,948, respectively, were insured, collateralized, or uninsured as follows:

	<u>Brookdale Community College</u>		<u>Brookdale Community College Foundation</u>	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Insured	\$ 250,000	\$ 250,000	\$ 250,000	\$ 250,000
Collateralized Under GUDPA	28,489,288	22,605,794	-	-
Uninsured	93,126	93,126	1,258,231	1,133,028
	<u>\$ 28,832,414</u>	<u>\$ 22,948,920</u>	<u>\$ 1,508,231</u>	<u>\$ 1,383,028</u>

Deposits held by trustees represent assets held by trustees under the terms of various agreements with the New Jersey Educational Facilities Authority (“NJEFA”) and another financial institution. Deposits held by trustees are carried in the financial statements at fair value and consist entirely of cash and equivalents. As of June 30, 2021 and 2020, the College’s deposits held by trustees are \$88,690.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(3) Cash and Equivalents and Investments

Cash and Equivalents

Investments

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the College will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the College, or are held by either the counterparty or the counterparty's trust department or agent but not in the College's name. The Foundation's investments for the years ended June 30, 2021 and 2020, were \$6,586,862 and \$5,506,612, respectively, in certificates of deposit, mutual funds, bonds and notes, and equities at various financial institutions.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. While the College does not have a formal policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, to mitigate this risk, most investments purchased have a maturity date of no more than one year. The Foundation monitors the investment maturities of bond investments as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

Credit risk is the risk that an issuer or counterparty to an investment will not fulfill its obligations. N.J.S.A. does not limit the investment types that County Colleges may purchase, and the College has no investment policy that limits its investment choices. The Foundation's investment policy establishes guidelines for permissible investments, which include certificates of deposits, mutual funds, equities, and bonds.

Foreign Currency Credit Risk

As of June 30, 2020, the Foundation's exposure to foreign current risk is as follows:

2020				
<u>Investment</u>	<u>Currency</u>	<u>Maturity</u>	<u>Fair Value</u>	<u>Rating</u>
Bank of Montreal	Canadian dollar	4/13/2021	\$ <u>10,217</u>	A+
			\$ <u>10,217</u>	

As of June 30, 2021, the Foundation did not hold any foreign investments.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(3) Cash and Equivalents and Investments (continued)

Investments *(continued)*

Concentration of Credit Risk

The College and the Foundation do not place a limit on the amount that may be invested in any one issuer. The risk categories for the bond fund holdings held by the Foundation as of June 30, are as follows:

<u>Investment rating*</u>	<u>2021</u>	<u>2020</u>
AAA	\$ 647,173	\$ 431,698
AA+	11,140	21,927
AA	-	10,861
AA-	12,596	17,384
A+	70,827	36,258
A	199,657	206,878
A-	79,095	204,519
BBB+	107,987	145,739
BBB	90,132	133,484
BBB-	27,904	-
BB	50,643	24,928
	<u>\$ 1,297,154</u>	<u>\$ 1,233,676</u>

*These ratings are determined by Standard & Poor's, a division of McGraw-Hill Companies, Inc. All ratings represent the opinions of the research provider and are disclaimed as not representations or guarantees of performance.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(3) Cash and Equivalents and Investments (continued)

Investments (continued)

The Foundation's investments as of June 30, are stated at fair value and consist of the following:

2021					
<u>Investment Maturities (in years)</u>					
<u>Investment Type</u>	<u>Market Value</u>	<u>Less than 1</u>	<u>1-5 years</u>	<u>6-10 years</u>	<u>More than 10 years</u>
Corporate bonds	\$ 649,981	180,036	251,235	218,710	-
Government bonds	647,173	93,483	285,205	268,485	-
	<u>1,297,154</u>	<u>273,519</u>	<u>536,440</u>	<u>487,195</u>	<u>-</u>
<u>Other investments</u>					
Mutual funds	10,138				
Preferred stock	114,702				
Equities	<u>5,164,868</u>				
	<u>\$ 6,586,862</u>				
2020					
<u>Investment Maturities (in years)</u>					
<u>Investment Type</u>	<u>Market Value</u>	<u>Less than 1</u>	<u>1-5 years</u>	<u>6-10 years</u>	<u>More than 10 years</u>
Corporate bonds	\$ 711,766	137,685	449,445	124,636	-
Government bonds	511,693	103,199	252,867	57,261	98,366
Foreign bonds	<u>10,217</u>	<u>10,217</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>1,233,676</u>	<u>251,101</u>	<u>702,312</u>	<u>181,897</u>	<u>98,366</u>
<u>Other investments</u>					
Mutual funds	10,056				
Preferred stock	123,888				
Equities	<u>4,138,992</u>				
	<u>\$ 5,506,612</u>				

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(3) Cash and Equivalents and Investments (continued)

Investments (continued)

Fair Value Hierarchy

The fair value hierarchy categorizes inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are quoted market prices for identical assets or liabilities in active markets that a government can access at the measurement date. Level 2 inputs are inputs, other than quoted prices included within Level 1 that are observable for an asset or liability, directly or indirectly. Level 3 inputs are unobservable inputs. The highest priority is assigned to Level 1 inputs and the lowest to Level 3 inputs. If the fair value is measured using inputs from more than one level of the hierarchy, the measurement is considered to be based on the lowest priority input level that is significant to the entire measurement. Valuation techniques used should maximize the use of the observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value. There have been no changes in the methodologies used at June 30, 2021.

Preferred stocks and equities: Valued at the closing price recorded on the active market on which the individual securities are traded.

Corporate bonds, municipal bonds and government bonds: Valued either by using pricing models maximizing the use of observable inputs for similar securities or valued by the investment manager.

Foreign bonds: Bonds issued by foreign governments that are valued using quoted prices, documented history in the security, and pricing models maximizing the use of observable inputs determined by investment managers.

Mutual funds: Valued at the net asset value of the shares held by the Foundation at year end.

The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Foundation believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(3) Cash and Equivalents and Investments (continued)

Investments (continued)

The following table sets forth, by level, the College's investments:

	2021			
	Level 1	Level 2	Level 3	Total
Corporate bonds	\$ -	\$ 649,981	\$ -	\$ 649,981
Government bonds	-	647,173	-	647,173
Mutual funds	10,138	-	-	10,138
Preferred stock	114,702	-	-	114,702
Equities	<u>5,164,868</u>	<u>-</u>	<u>-</u>	<u>5,164,868</u>
Total Assets subject to fair value	<u>\$ 5,289,708</u>	<u>\$ 1,297,154</u>	<u>\$ -</u>	<u>\$ 6,586,862</u>

	2020			
	Level 1	Level 2	Level 3	Total
Corporate bonds	\$ -	\$ 711,766	\$ -	\$ 711,766
Government bonds	-	511,693	-	511,693
Foreign bonds	-	10,217	-	10,217
Mutual funds	10,056	-	-	10,056
Preferred stock	123,888	-	-	123,888
Equities	<u>4,138,992</u>	<u>-</u>	<u>-</u>	<u>4,138,992</u>
Total Assets subject to fair value	<u>\$ 4,272,936</u>	<u>\$ 1,233,676</u>	<u>\$ -</u>	<u>\$ 5,506,612</u>

(4) Accounts Receivable

Accounts receivable consisted of the following as of June 30,:

	<u>Brookdale Community College</u>		<u>Brookdale Community College Foundation</u>	
	2021	2020	2021	2020
Federal, state and local grants receivable	\$ 1,145,423	2,692,702	-	-
Student accounts receivable	1,690,473	1,820,491	-	-
Community development receivables	87,969	131,838	-	-
Other receivables	<u>756,598</u>	<u>1,717,216</u>	<u>51,312</u>	<u>51,635</u>
	3,680,463	6,362,247	51,312	51,635
Less allowance for doubtful accounts	<u>873,350</u>	<u>980,584</u>	<u>-</u>	<u>-</u>
	<u>\$ 2,807,113</u>	<u>5,381,663</u>	<u>51,312</u>	<u>51,635</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(5) Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses consisted of the following as of June 30,:

	<u>Brookdale Community College</u>		<u>Brookdale Community College Foundation</u>	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Vendors	\$ 593,895	403,601	-	-
Construction	821,450	1,059,190	-	-
Payroll	4,654,932	3,331,762	-	-
Pension contribution	2,041,725	1,964,526	-	-
Compensated absences - vacation	2,272,395	2,265,261	-	-
State of New Jersey unemployment	955,101	337,003	-	-
Other	265,925	270,570	84,784	54,504
	<u>\$ 11,605,423</u>	<u>9,631,913</u>	<u>84,784</u>	<u>54,504</u>

(6) Capital Assets

Capital assets consisted of the following as of June 30,:

	<u>Balance</u>			<u>Balance</u>
	<u>June 30, 2020</u>	<u>Additions</u>	<u>Retirements</u>	<u>June 30, 2021</u>
Depreciable Assets:				
Buildings and Building Improvements	\$ 268,101,829	4,629,579	52,673	272,784,081
Equipment	13,997,330	752,699	(166,683)	14,583,346
Total	<u>282,099,159</u>	<u>5,382,278</u>	<u>(114,010)</u>	<u>287,367,427</u>
Less Accumulated Depreciation:				
Building and Building Improvements	(120,061,344)	(5,547,436)	-	(125,608,780)
Equipment	(11,989,487)	(739,789)	166,683	(12,562,593)
Total	<u>(132,050,831)</u>	<u>(6,287,225)</u>	<u>166,683</u>	<u>(138,171,373)</u>
Depreciable Assets, Net	150,048,328	(904,947)	52,673	149,196,054
Nondepreciable Asset - Land	5,882,462	-	-	5,882,462
Capital Assets, Net	<u>\$ 155,930,790</u>	<u>(904,947)</u>	<u>52,673</u>	<u>155,078,516</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(6) Capital Assets (continued)

	Balance			Balance
	June 30, 2019	Additions	Retirements	June 30, 2020
Depreciable Assets:				
Buildings and Building Improvements	\$ 264,768,607	4,474,762	(1,141,540)	268,101,829
Equipment	13,604,879	573,068	(180,617)	13,997,330
Total	<u>278,373,486</u>	<u>5,047,830</u>	<u>(1,322,157)</u>	<u>282,099,159</u>
Less Accumulated Depreciation:				
Building and Building Improvements	(114,573,357)	(5,487,987)	-	(120,061,344)
Equipment	(11,275,244)	(894,860)	180,617	(11,989,487)
Total	<u>(125,848,601)</u>	<u>(6,382,847)</u>	<u>180,617</u>	<u>(132,050,831)</u>
Depreciable Assets, Net	152,524,885	(1,335,017)	(1,141,540)	150,048,328
Nondepreciable Asset - Land	5,882,462	-	-	5,882,462
Capital Assets, Net	<u>\$ 158,407,347</u>	<u>(1,335,017)</u>	<u>(1,141,540)</u>	<u>155,930,790</u>

(7) Long-Term Debt

Long-term debt consisted of the following as of June 30,:

	June 30,	Decrease	June 30,
	2020		2021
B. Lease Revenue Bonds - Series 2012 Issue:			
Serial Bonds (Interest rates from 2.0% to 5.0%; due on various dates through fiscal year 2026)	\$ 4,015,000	(520,000)	3,495,000
D. Lease Revenue Bonds - Series 2015 Issue:			
Serial Bonds (Interest rates from 3.0% to 5.0%; due on various dates through fiscal year 2036)	18,370,000	(785,000)	17,585,000
Term Bonds (Interest rate 3.5%; due through fiscal year 2039)	5,005,000	-	5,005,000
E. Lease revenue bonds - Series 2019 Issue:			
Serial Bonds (Interest rates from 3.0% to 5.0%; due on various dates through fiscal year 2032)	6,490,000	(350,000)	6,140,000
F. Bond Premium	2,761,182	(221,339)	2,539,843
Sub-total Bonds	<u>36,641,182</u>	<u>(1,876,339)</u>	<u>34,764,843</u>
Net Pension Liability	<u>31,822,633</u>	<u>(3,683,157)</u>	<u>28,139,476</u>
Total liabilities	<u>\$ 68,463,815</u>	<u>(5,559,496)</u>	<u>62,904,319</u>
Less: current portion of bonds			<u>(1,715,000)</u>
Total Long-Term Debt			<u>\$ 61,189,319</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(7) Long-Term Debt (continued)

	<u>June 30,</u> <u>2019</u>	<u>Decrease</u>	<u>June 30,</u> <u>2020</u>
A. Lease Revenue Bonds - Series 2009 Issue:			
Serial bonds (Interest rates from 2.0% to 5.125%; due on various dates)	\$ 1,995,000	(1,995,000)	-
Term Bonds (Interest rate from 3.5% to 4.0%)	5,695,000	(5,695,000)	-
C. Equipment Leasing Fund	41,814	(41,814)	-
B. Lease Revenue Bonds - Series 2012 Issue:			
Serial Bonds (Interest rates from 2.0% to 5.0%; due on various dates through fiscal year 2026)	4,515,000	(500,000)	4,015,000
D. Lease Revenue Bonds - Series 2015 Issue:			
Serial Bonds (Interest rates from 3.0% to 5.0%; due on various dates through fiscal year 2036)	19,125,000	(755,000)	18,370,000
Term Bonds (Interest rate 3.5%; due through fiscal year 2039)	5,005,000	-	5,005,000
E. Lease revenue bonds - Series 2019 Issue:			
Serial Bonds (Interest rates from 3.0% to 5.0%; due on various dates through fiscal year 2032)	6,575,000	(85,000)	6,490,000
F. Bond Premium	2,982,521	(221,339)	2,761,182
Sub-total Bonds	<u>45,934,335</u>	<u>(9,293,153)</u>	<u>36,641,182</u>
Net Pension Liability	<u>35,530,163</u>	<u>(3,707,530)</u>	<u>31,822,633</u>
Total liabilities	<u>\$ 81,464,498</u>	<u>(13,000,683)</u>	<u>68,463,815</u>
Less: current portion of bonds			<u>(1,655,000)</u>
Total Long-Term Debt			<u>\$ 66,808,815</u>

- A. The lease revenue bonds – Series 2009 were issued by the Monmouth County Improvement Authority (“MCIA”) pursuant to an agreement with the College for the purpose of refinancing the funding for construction of a multi-purpose student life center on the Lincroft Campus of the College. The agreement with MCIA requires the pledging of certain revenues to meet the sinking fund requirements of the issue. The College’s mortgage obligation to MCIA is collateralized by certain land, buildings and building improvements, and equipment.

Bond principal payments are due August 1 of each year starting in the year 2010 and ending in the year 2029. A bond principal payment of \$460,000 was made on August 1, 2018. On June 6, 2019, the MCIA, pursuant to an agreement with the College, issued lease revenue Bond Series 2019. The proceeds from this issuance are included within the College's deposits held by trustees balance on the statements of net position at June 30, 2019. On August 1, 2019, the bonds were redeemed with proceeds from the lease revenue Bond Series 2019.

- B. The lease revenue bonds – Series 2012 were issued to MCIA pursuant to an agreement with the College for the purpose of providing funds to MCIA to fund an escrow, the proceeds of which were used for the purpose of refunding all of MCIA’s outstanding Lease Revenue Bonds - Series 2003 and paying certain costs in connection with the issuance of the bonds. As a result, the Series 2003 was considered to be defeased and the liability has been removed from the financial statements. The agreement with MCIA requires the pledging of certain rental revenues to meet the sinking fund requirements of the issue. The College’s mortgage obligation to MCIA is collateralized by certain land, buildings, and building improvements.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(7) Long-Term Debt (continued)

Except for extraordinary optional redemption as described in the debt agreement, the Series 2012 bonds are not subject to redemption prior to August 1, 2022 and are redeemable thereafter at par plus accrued interest.

Bond principal payments are due August 1 of each year starting in the year 2012 and ending in the year 2026. A bond principal payment of \$520,000 was made on August 1, 2020. A bond principal payment of \$535,000 is due on August 1, 2021; subsequent bond principal payments incrementally increase thereafter to a maximum of \$635,000 on August 1, 2026.

- C. In fiscal year 2015, New Jersey Educational Facilities Authority ("NJEFA") leased certain equipment to the College. The State's Equipment Leasing Fund provides funds to support the purchase of scientific, engineering, technical, computer, communications, and instructional equipment for public and private institutions of higher education. The equipment was purchased with the proceeds of a NJEFA bond issuance. The total amount of equipment financed was \$2,724,217. The College's basic rent, as set forth in the loan schedule, is equal to approximately 22 percent of the debt service on the bonds, consisting of principal of \$609,466 and interest of \$101,124.

The bonds issued by the NJEFA are tax-exempt and require annual and semiannual principal and interest payments, respectively, which commenced on November 1, 2014, for interest and May 1, 2015, for principal. Final payment was paid on May 1, 2020. The final bond principal payment was \$41,814 and interest was \$1,045.

- D. The lease revenue bonds – Series 2015 were issued by MCIA pursuant to an agreement with the College for the purpose of providing funds to MCIA to fund an escrow, the proceeds of which are to be used for the purpose of refunding all but \$1,775,000 of MCIA's presently outstanding Lease Revenue Bonds – Series 2008 and pay certain costs in connection with the issuance of the bonds. As a result, the Series 2008 is considered partially defeased and the liability in the amount of \$22,820,000 has been reduced to \$1,775,000. The purpose of the original bond was for the Big Four Projects, which was comprised of renovations to the Collins Arena, Fitness Center, Autotech and the Freehold campus. The agreement with MCIA requires the pledging of certain revenues to meet the sinking fund requirements of the issue. The College's mortgage obligation to MCIA is collateralized by certain land, buildings and building improvements, and equipment.

Except for extraordinary optional redemption as described in the debt agreement, the Series 2015 bonds are not subject to redemption prior to August 1, 2025 and are redeemable thereafter at par plus accrued interest.

Bond principal payments are due August 1 of each year starting in fiscal year 2017 and ending in the year 2039. A bond principal payment of \$785,000 was made on August 1, 2020. A bond principal payment of \$820,000 was made on August 1, 2021; subsequent bond principal payments incrementally increase thereafter to a maximum of \$1,730,000 in August 1, 2038.

- E. The lease revenue bonds – Series 2019 were issued by MCIA in June 2019 pursuant to an agreement with the College for the purpose of refunding the \$7,690,000 to MCIA's presently outstanding Lease Revenue Bonds – Series 2009 and pay certain costs in connection with the issuance of the bonds. The proceeds from this debt issuance were included within the College's deposits held by trustee at June 30, 2019. These bonds were defeased on August 1, 2019. The original purpose of the bonds was to fund the construction of a multi-purpose student life center on the Lincroft Campus of the College.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(7) Long-Term Debt (continued)

Bond principal payments are due August 1 of each year starting in fiscal year 2020 and ending in the year 2032. A bond principal payment of \$350,000 was made on August 1, 2020. A bond principal payment of \$360,000 is due on August 1, 2021; subsequent bond principal payments incrementally increase thereafter to a maximum of \$725,000 in August 1, 2031.

The following is a schedule, by year, of future minimum payments under long-term debt as of June 30,:

<u>Year Ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 1,715,000	\$ 1,264,433	\$ 2,979,433
2023	1,800,000	1,180,325	2,980,325
2024	1,875,000	1,101,845	2,976,845
2025	1,950,000	1,020,052	2,970,052
2026	2,180,000	913,290	3,093,290
2027-2031	9,730,000	3,126,627	12,856,627
2032-2036	7,970,000	1,402,713	9,372,713
2037-2039	5,005,000	194,148	5,199,148
	<u>\$ 32,225,000</u>	<u>\$ 10,203,433</u>	<u>\$ 42,428,433</u>

Interest expense for fiscal years 2021 and 2020 was \$1,302,849 and \$1,348,334, respectively.

F. In connection with the refinancing of the Lease Revenue Bonds - Series 2003 with the Lease Revenue Bonds - Series 2012, the premium on the bond refinancing was \$764,690 and deferred loss on the bond refinancing was \$415,734. Bond premium and deferred loss on the bond refinancing are amortized over 15 years (the life of the bond). As of June 30, 2021 and 2020, the balance of the bond premium was \$299,504 and \$350,483 and the deferred loss was \$162,800 and \$190,516, respectively. The premium on the bond is included in long-term debt on the statements of net position. Deferred loss on the bond refinancing is included in deferred outflows of resources on the statements of net position. For fiscal years 2021 and 2020, the amount of premium charged as a reduction of interest expense was \$50,979 and the amount of deferred loss charged as a reduction of interest expense was \$27,716.

In connection with the refinancing of the Lease Revenue Bonds - Series 2008 with the Lease Revenue Bonds - Series 2015, the premium on the bond refinancing was \$1,934,479 and deferred loss on the bond refinancing was \$3,170,549. Bond premium and deferred loss on the bond refinancing are amortized over 22 years (the life of the bond). As of June 30, 2021 and 2020, the balance of the bond premium was \$1,421,549 and \$1,509,480 and the deferred loss was \$2,329,873 and \$2,473,989, respectively. The premium on the bond is included in long-term debt on the statements of net position. Deferred loss on the bond refinancing is included in deferred outflows of resources on the statements of net position. For fiscal years 2021 and 2020, the amount of premium charged as a reduction of interest expense was \$87,931 and the amount of deferred loss charged as a reduction of interest expense was \$144,116.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(7) Long-Term Debt (continued)

In connection with the refinancing of the Lease Revenue Bonds - Series 2009 with the Lease Revenue Bonds - Series 2019, the premium on the bond refinancing was \$989,142 and deferred loss on the bond refinancing was \$111,302. Bond premium and deferred loss on the bond refinancing are amortized over 12 years (the life of the bond). As of June 30, 2021 and 2020, the balance of the bond premium was \$818,790 and \$901,219 and the deferred loss was \$92,133 and \$101,408, respectively. The premium on the bond is included in long-term debt on the statement of net position. Deferred loss on the bond refinancing is included in deferred outflows of resources on the statements of net position. For fiscal years 2021 and 2020, the amount of premium charged as a reduction of interest expense was \$82,429 and the amount of deferred loss charged as a reduction of interest expense was \$9,275.

(8) Designations of Unrestricted Net Position

The College had designated portions of its unrestricted net position as of the following as of June 30,:

	<u>2021</u>	<u>2020</u>
Unrestricted net position prior to GASB 68 adjustment	\$ 17,877,904	\$ 13,193,547
Impact of GASB 68 Adjustments	<u>(38,311,987)</u>	<u>(41,895,069)</u>
	<u>\$ (20,434,083)</u>	<u>\$ (28,701,522)</u>

(9) Retirement Plans

Plan Descriptions

The College participates in four major retirement plans for its employees – the State of New Jersey Public Employees’ Retirement System (“PERS”), Police and Firemen’s Retirement System (“PFRS”), Defined Contribution Retirement Program (“DCRP”), and Alternate Benefit Program (“ABP”). ABP presently makes contributions to Teachers Insurance and Annuity Association – College Retirement Equities Fund (“TIAA/CREF”), VOYA Financial, AXA Equitable Life Insurance, MASS Mutual, MetLife, VALIC, and Prudential Retirement. ABP alternatives are administered by a separate Board of Trustees. PERS and PFRS are cost-sharing, multiple-employer defined benefit pension plans administered by the State of New Jersey. Generally, all employees, except certain part-time employees, participate in one of these plans.

The State issues a publicly available Comprehensive Annual Financial Report (“CAFR”) of the State of New Jersey Division of Pensions and Benefits, which includes financial statements, required supplementary information, and detailed information about the PERS plan fiduciary net position. This CAFR can be obtained by writing to, or by visiting the website below.

State of New Jersey
Division of Pensions and Benefits
P.O. Box 295
Trenton, New Jersey 08625-0295
<http://www.nj.gov/treasury/pensions/gasb-notices.shtml>

BROOKDALE COMMUNITY COLLEGE
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Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

PERS and PFRS Information

PERS was established under the provisions of N.J.S.A. 43:15A to provide coverage, including post-retirement health care, to substantially all full-time employees of the State of New Jersey or public agency, provided the employee is not a member of another State of New Jersey-administered retirement system. PFRS was established under the provisions of N.J.S.A. 43:16A to provide coverage to substantially all full-time County and municipal police or firemen and State of New Jersey firemen appointed after June 30, 1994.

PERS Benefits Provided

The following represents the membership tiers for PERS:

Tier Definitions

- 1 Members who were enrolled prior to July 1, 2007
- 2 Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
- 3 Members who were eligible to enroll on or after November 2, 2008 and prior to May 21, 2010
- 4 Members who were eligible to enroll after May 21, 2010 and prior to June 28, 2011
- 5 Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55th of final average salary for each year of service credit is available to tiers 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tiers 1 and 2 members before reaching age 60, tiers 3 and 4 with 25 or more years of service credit before age 62 and tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

PFRS Benefits Provided

The following represents the membership tiers for PFRS:

Tier Definitions

- 1 Members who were enrolled prior to May 22, 2010
- 2 Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
- 3 Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits are available at age 55 and are generally determined to be 2% of final compensation for each year of creditable service, as defined, up to 30 years plus 1% for each year of service in excess of 30 years. Members may seek special retirement after achieving 25 years of creditable service, in which benefits would equal 65% (tiers 1 and 2 members) and 60% (tier 3 members) of final compensation plus 1% for each year of creditable service over 25 years, but not to exceed 30 years. Members may elect deferred retirement benefits after achieving ten years of service, in which case benefits would begin at age 55 equal to 2% of final compensation for each year of service.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

PERS Funding Policy

PERS members are required to contribute 7.5% of their annual covered salary for the years ended June 30, 2021 and 2020. The College is required to contribute at an actuarially determined rate. During the years ended June 30, 2021 and 2020, the College's annual contributions to PERS were \$1,685,510 and \$1,621,648, respectively. The contribution requirements of the plan members and the College are established and may be amended by the State of New Jersey.

PFRS Funding Policy

PFRS members are required to contribute 10% of their annual covered salary for the years ended June 30, 2021 and 2020. The College contribution is based upon annual actuarially determined percentages of total compensation of all active members. The College's annual contribution approximates the actuarially determined pension cost for the year and is included in the accompanying financial statements. During fiscal years ended June 30, 2021 and 2020, the College's contribution to PFRS was \$356,215 and \$342,878, respectively. The contribution requirements of the plan members and the College are established and may be amended by the State of New Jersey.

DCRP Information

In September 2010, the State of New Jersey mandated that employees otherwise eligible to enroll in PERS, who do not work the minimum required number of hours per week for PERS, but who earn salary of at least \$5,000 annually, are now being enrolled in a defined contribution retirement program ("DCRP"). DCRP members are required to contribute 5.5% of their annual base salary and the College is required to contribute 3%. The contribution requirements of the plan are established and may be amended by the State of New Jersey.

Alternate Benefit Program Information

ABP is organized under Section 410(a) of the Internal Revenue Code and provides the choice of seven investment carriers, all of which are privately operated defined contribution retirement plans. The College assumes no liability for ABP members other than payment of contributions. ABP provides retirement and death benefits for or on behalf of these full-time professional employees and faculty members electing to participate in this optional retirement program. Participation eligibility as well as contributory and noncontributory requirements are established by the State of New Jersey Retirement and Social Security Law. Benefits are determined by the amount of individual accumulations and the retirement income option selected. All benefits vest after the completion of one year of service. Individually owned annuity contracts that provide for full ownership of retirement and survivor benefits are purchased at the time of vesting.

Participating College employees are required to contribute 5% and may contribute voluntary additional contributions of salary up to the maximum federal statutory limit, on a pre-tax basis. Employer contributions, some of which are reimbursed by the State of New Jersey, are 8% of base salary.

During the years ended June 30, 2021 and 2020, ABP contributions, based upon participating employee salaries of \$24,220,897 and \$26,199,068, respectively, were \$1,337,767 and \$1,373,181, respectively, from employees and \$2,312,093 and \$1,401,125, respectively, from the College. During the years ended June 30, 2021 and 2020, the State of New Jersey reimbursed the College \$1,937,672 and \$2,095,925, respectively, for qualified employees and this amount is included in the accompanying financial statements as on-behalf payments.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

A special funding situation exists for the Local employers of the Police and Fire Retirement System of New Jersey. The State of New Jersey, as a non-employer, is required to pay the additional costs incurred by Local employers. The amount recognized by the College as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the College as of the June 30, 2021 and 2020 measurement date are as follows:

	<u>2021</u>	<u>2020</u>
College's Proportionate Share of Net Pension Liability	\$ -	\$ -
State of New Jersey's Proportionate Share of Net Pension Liability Associated with the College	<u>615,469</u>	<u>602,259</u>
	<u>\$ 615,469</u>	<u>\$ 602,259</u>

The following information is related to the PERS and PFRS cost sharing multiple-employer defined benefit pension plans:

As of June 30, 2021 and 2020, the College reported a liability of \$28,139,476 and \$31,822,633, respectively, for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020 and 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019 and 2018. The College's proportion of the net pension liability was based on a projection of the College's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

The College's proportion of the net pension liability was based on its share of the State of New Jersey's collective pension amounts allocated on the basis of actual fringe benefits charges assessed to the College for the fiscal years 2021 and 2020. The State of New Jersey's proportionate share was based on actual employer contributions to the PERS and PFRS for fiscal years 2021 and 2020 related to total contributions of all participating employers for the fiscal years. At June 30, 2021 and 2020, the College's proportion was 0.06% for PERS and 0.02% for PFRS. For the years ended June 30, 2021 and 2020, the College's recognized pension income was \$1,610,289 and \$915,519, respectively, for PERS and pension expense of \$102,761 and \$179,071, respectively, for PFRS.

At June 30, 2021 and 2020, the College reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

	2021					
	Deferred Outflows of Resources			Deferred Inflows of Resources		
	<u>PERS</u>	<u>PFRS</u>	<u>Total</u>	<u>PERS</u>	<u>PFRS</u>	<u>Total</u>
Differences Between Expected and Actual Experience	\$ 440,164	\$ 39,982	\$ 480,146	\$ 85,489	\$ 14,233	\$ 99,722
Changes of Assumptions	784,223	9,980	794,203	10,121,762	1,063,198	11,184,960
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	826,277	232,531	1,058,808	-	-	-
Changes in Proportion and Differences Between College's Contributions and Proportionate Share of Contributions	22,159	45,391	67,550	2,858,433	471,828	3,330,261
College's Contributions Subsequent to the Measurement Date	<u>1,685,510</u>	<u>356,215</u>	<u>2,041,725</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>\$ 3,758,333</u>	<u>\$ 684,099</u>	<u>\$ 4,442,432</u>	<u>\$ 13,065,684</u>	<u>\$ 1,549,259</u>	<u>\$ 14,614,943</u>

	2020					
	Deferred Outflows of Resources			Deferred Inflows of Resources		
	<u>PERS</u>	<u>PFRS</u>	<u>Total</u>	<u>PERS</u>	<u>PFRS</u>	<u>Total</u>
Differences Between Expected and Actual Experience	\$ 502,716	\$ 32,196	\$ 534,912	\$ 123,729	\$ 24,148	\$ 147,877
Changes of Assumptions	2,796,751	130,693	2,927,444	9,721,661	1,232,693	10,954,354
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	-	-	442,125	51,680	493,805
Changes in Proportion and Differences Between College's Contributions and Proportionate Share of Contributions	30,584	123,649	154,233	3,466,378	591,137	4,057,515
College's Contributions Subsequent to the Measurement Date	<u>1,621,648</u>	<u>342,878</u>	<u>1,964,526</u>	<u>-</u>	<u>-</u>	<u>-</u>
	<u>\$ 4,951,699</u>	<u>\$ 629,416</u>	<u>\$ 5,581,115</u>	<u>\$ 13,753,893</u>	<u>\$ 1,899,658</u>	<u>\$ 15,653,551</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

As of June 30, 2021 and 2020, \$2,041,725 and \$1,964,526, respectively, reported as deferred outflows of resources related to pensions resulting from College contributions subsequent to the measurement date will be recognized as a reduction of the net position liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>PERS</u>	<u>PFRS</u>	<u>Total</u>
2021	\$ (4,088,143)	\$ (569,973)	\$ (4,658,116)
2022	(3,727,143)	(384,663)	(4,111,806)
2023	(2,129,967)	(156,559)	(2,286,526)
2024	(861,323)	(59,158)	(920,481)
2025	(186,286)	(50,982)	(237,268)
	<u>\$ (10,992,862)</u>	<u>\$ (1,221,335)</u>	<u>\$ (12,214,197)</u>

Actuarial Assumptions

The total pension liability was determined using the following actuarial assumptions applied to all periods included in the measurement for the fiscal years June 30, 2021 and 2020 (measurement years June 30, 2020 and 2019):

	<u>PERS</u>	<u>PFRS</u>
Inflation	2.25%	2.25%
Salary Increases:		
Through 2026	1.65% - 4.15% Based on Age	2.10% - 8.98% Based on Age
Thereafter	2.65% - 5.15% Based on Age	3.10% - 9.98% Based on Age
Investment Rate of Return	7.00%	7.00%
Mortality Rate Table	RP-2000	RP-2000

The 2021 pension liability with a June 30, 2020 measurement date was determined by an actuarial valuation of July 1, 2019. The 2020 pension liability with a June 30, 2019 measurement date was determined by an actuarial valuation as of July 1, 2018.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

Actuarial Assumptions (continued)

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2020 and 2019) is determined by the State Treasurer, after consultation with Directors of Division on Investment and Division of Pension and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rate of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plans' target asset allocation as of the June 30, 2020 and 2019 measurement date (see the discussion of the pension plans investment policy) are summarized in the following tables:

<u>Asset Class</u>	<u>2021</u>			
	<u>PERS</u>		<u>PFRS</u>	
	<u>Target</u>	<u>Long-Term</u>	<u>Target</u>	<u>Long-Term</u>
	<u>Allocation</u>	<u>Expected Real</u>	<u>Allocation</u>	<u>Expected Real</u>
		<u>Rate of Return</u>		<u>Rate of Return</u>
Risk mitigation strategies	3.00%	3.40%	3.00%	3.40%
Cash equivalents	4.00%	0.50%	4.00%	0.50%
U.S. Treasuries	5.00%	1.94%	5.00%	1.94%
Investment grade credit	8.00%	2.67%	8.00%	2.67%
High yield	2.00%	5.95%	2.00%	5.95%
Private credit	8.00%	7.59%	8.00%	7.59%
Real assets	3.00%	9.73%	3.00%	9.73%
Real estate	8.00%	9.56%	8.00%	9.56%
U.S. equity	27.00%	7.71%	27.00%	7.71%
Non-U.S. developed markets equity	13.50%	8.57%	13.50%	8.57%
Emerging markets equity	5.50%	10.23%	5.50%	10.23%
Private equity	<u>13.00%</u>	11.42%	<u>13.00%</u>	11.42%
	<u>100.00%</u>		<u>100.00%</u>	

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

Actuarial Assumptions (continued)

<u>Asset Class</u>	<u>2020</u>			
	<u>PERS</u>		<u>PFRS</u>	
	<u>Target</u> <u>Allocation</u>	<u>Long-Term</u> <u>Expected Real</u> <u>Rate of Return</u>	<u>Target</u> <u>Allocation</u>	<u>Long-Term</u> <u>Expected Real</u> <u>Rate of Return</u>
Risk mitigation strategies	3.00%	4.67%	3.00%	4.67%
Cash equivalents	5.00%	2.00%	5.00%	2.00%
U.S. Treasuries	5.00%	2.68%	5.00%	2.68%
Investment grade credit	10.00%	4.25%	10.00%	4.25%
High yield	2.00%	5.37%	2.00%	5.37%
Private credit	6.00%	7.92%	6.00%	7.92%
Real assets	2.50%	9.31%	2.50%	9.31%
Real estate	7.50%	8.33%	7.50%	8.33%
U.S. equity	28.00%	8.26%	28.00%	8.26%
Non-U.S. developed markets equity	12.50%	9.00%	12.50%	9.00%
Emerging markets equity	6.50%	11.37%	6.50%	11.37%
Private equity	<u>12.00%</u>	10.85%	<u>12.00%</u>	10.85%
	<u>100.00%</u>		<u>100.00%</u>	

Discount Rate

The discount rate used to measure the total pension liabilities of the PERS plan as of June 30, 2020 (measurement date) is 7.0% and for PFRS plan is 7.0%. The discount rate used to measure the total pension liabilities of the PERS plan as of June 30, 2019 (measurement date) is 6.28% and for PFRS plan is 6.85%. The projections of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate, contributions from employers will be made at contractually required rates (actuarially determined), and contributions from the State will be made at current statutorily required rates. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(9) Retirement Plans (continued)

Discount Rate (continued)

The following represents the College's proportionate share of the net pension liability calculated using the above discount rates with a measurement date as of June 30, 2020 and 2019, as well as what the College's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rates used:

June 30, 2020			
PERS			
	1% Decrease <u>6.00%</u>	Current Discount Rate <u>7.00%</u>	1% Increase <u>8.00%</u>
College's Proportionate Share of the Net Pension Liability	<u>\$ 30,669,959</u>	<u>\$ 24,173,712</u>	<u>\$ 19,012,851</u>
PFRS (Non-Special Funding Situation)			
	1% Decrease <u>6.00%</u>	Current Discount Rate <u>7.00%</u>	1% Increase <u>8.00%</u>
College's Proportionate Share of the Net Pension Liability	<u>\$ 4,949,289</u>	<u>\$ 3,965,764</u>	<u>\$ 2,469,651</u>
June 30, 2019			
PERS			
	1% Decrease <u>5.28%</u>	Current Discount Rate <u>6.28%</u>	1% Increase <u>7.28%</u>
College's Proportionate Share of the Net Pension Liability	<u>\$ 35,625,407</u>	<u>\$ 28,008,498</u>	<u>\$ 21,949,206</u>
PFRS (Non-Special Funding Situation)			
	1% Decrease <u>5.85%</u>	Current Discount Rate <u>6.85%</u>	1% Increase <u>7.85%</u>
College's Proportionate Share of the Net Pension Liability	<u>\$ 5,969,349</u>	<u>\$ 3,814,135</u>	<u>\$ 3,131,091</u>

Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued New Jersey Division of Pension and Benefits financial report. Information on where to obtain the report is indicated above.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits

General Information about the OPEB Plan

The College is in a “special funding situation,” as described in GASB Statement No. 75, *Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions* (“GASB Statement 75”), in that OPEB contributions and expenses are legally required to be made by, and are the sole responsibility of, the State of New Jersey, not the College.

The State of New Jersey reports a liability as a result of its statutory requirements to pay other postemployment (health) benefits for State Health Benefit Local Education Retired Employees Plan. In accordance with GASB Statement 75, the State Health Benefit Local Education Retired Employees Plan is classified as a single employer defined benefit other post-employment benefit (“OPEB”) plan with a special funding situation that is not administered through a trust that meets the criteria in paragraph 4 of GASB Statement 75. The State Health Benefit Local Education Retired Employees Plan provides medical, prescription drug, and Medicare Part B reimbursement to retirees and their covered dependents of local education employers.

The employer contributions for the participating local education employers are legally required to be funded by the State of New Jersey in accordance with N.J.S.A 52:14-17.32f. According to N.J.S.A 52:14-17.32f, the State provides employer-paid coverage to employees who retire from a board of education or County College with 25 years or more of service credit in, or retires on a disability pension from, one or more of the following plans: the Public Employees’ Retirement System (“PERS”), the Police and Firemen Retirement System (“PFRS”), or the Alternate Benefit Program (“ABP”). Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

The total non-employer OPEB liability does not include certain other postemployment benefit obligations that are provided by the local education employers. The reporting of these benefits is the responsibility of the individual local education employers.

The OPEB plan is administered by the State of New Jersey Division of Pensions and Benefits (the “Division”) and is part of the New Jersey State Health Benefits Program. The division issues a publicly available financial report that includes financial reports which can be obtained by writing to or at the following website:

State of New Jersey
Division of Pensions and Benefits
P.O. Box 295
Trenton, New Jersey 08625-0295
<http://www.nj.gov/treasury/pensions/financial-reports.shtml>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits (continued)

Actuarial Assumptions

The total non-employer OPEB liability as of June 30, 2021 and 2020 (measurement dates June 30, 2020 and 2019) was deterred using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

	Inflation rate	2.50%	
	TPAF/ABP	PERS	PFRS
Salary increases:			
Through 2016	1.55 - 3.05% based on service years	2.00 - 6.00% based on service years	3.25 - 15.25% based on service years
Thereafter	1.55 - 3.05% based on service years	3.00 - 7.00% based on service years	Applied to all based on service years

Preretirement mortality rates were based on the Pub-2010 Health “Teachers” (TPAF/ABP), “General” (PERS), and “Safety” (PRFS) classification headcount-weighted mortality table with fully generational mortality improvement projects from the central year using Scale MP-2019. Postretirement mortality rates were based on the Pub-2010 “General” classification headcount-weighted mortality table with fully generational mortality improvement projects from the central year using Scale MP-2019. Disability mortality was based on the Pub-2010 “General” classification headcount-weighted disable mortality table with fully generational mortality improvement projects from the central year using Scale MP-2019.

The actuarial assumptions used in the June 30, 2020 and 2019 measurement date valuations were based on the results of the actuarial experience studies for the periods July 1, 2010 – June 30, 2013 and July 1, 2011 – June 30, 2014 for PFRS and PERS, respectively.

Plan Membership

At June 30, 2021 and 2020, the Program membership consisted of the following:

	Measurement Date
	June 30, 2020
Active Plan Members	216,804
Inactive Plan Members or Beneficiaries	
Currently Receiving Benefits	149,304
	<u>366,108</u>
	Measurement Date
	June 30, 2019
Active Plan Members	216,892
Inactive Plan Members or Beneficiaries	
Currently Receiving Benefits	148,051
	<u>364,943</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits (continued)

OPEB Liabilities, Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the years ended June 30, 2021 and 2020, the College recognized OPEB expense of \$9,051,024 and \$2,889,223, respectively, as determined by the State of New Jersey Division of Pensions and Benefits. This expense and the related offsetting revenue are for benefits provided by the State through a defined benefit OPEB plan that meets the criteria in GASB Statement 75, in which there is a special funding situation.

In accordance with a special funding situation, there is no allocation of the OPEB liability or recognition of the allocation of the proportionate share of the deferred inflows and outflows of resources. At June 30, 2021 and 2020 according to the State's audited OPEB plan report, deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

June 30, 2021

Deferred Outflows of Resources Related to OPEB

Difference between actual and expected experience	\$ 10,295,318,750
Changes in assumptions	<u>11,534,251,250</u>
Total	<u>\$ 21,829,570,000</u>

Contributions made in fiscal year ending 2021 after June 30, 2020 measurement date ¹	TBD
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Deferred Inflows of Resources Related to OPEB

Difference between actual and expected experience	\$ (9,170,703,615)
Changes in assumptions	<u>(7,737,500,827)</u>
Total	<u>\$ (16,908,204,442)</u>

June 30, 2020

Deferred Outflows of Resources Related to OPEB

Contributions made in fiscal year ending 2020 after June 30, 2019 measurement date ¹	TBD
--	-----

Deferred Inflows of Resources Related to OPEB

Difference between actual and expected experience	\$ (10,484,965,300)
Changes in assumptions	<u>(8,481,529,343)</u>
Total	<u>\$ (18,966,494,643)</u>

¹ Employer contributions are reported as a deferred outflow of resources but are not amortized in expense.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits (continued)

OPEB Liabilities, Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows for the state:

Fiscal Year Ended June 30,	Total
2021	\$ 43,440,417
2022	43,440,417
2023	43,440,417
2024	43,440,417
2025	43,440,417
Thereafter	<u>4,704,163,473</u>
	<u>\$ 4,921,365,558</u>

Health Care Trend Assumptions

For pre-Medicare preferred provider organization (“PPO”) medical benefits, for the years ending June 30, 2021 and 2020, this amount initially is 5.6% and 5.7%, respectively, and decreases to 4.5% long-term trend rate after nine years. For self-insured post-65 PPO medical benefits, the trend rate for the years ending June 30, 2021 and 2020 is 4.5%. For prescription drug benefits, the initial trend rate for the years ending June 30, 2021 and 2020 is 7.0% and 7.5%, respectively, decreasing to 4.5% long-term trend rate after seven years. For the years ending June 30, 2021 and 2020, the Medicare Advantage trend rate is 5.0% and will continue in all future years.

Discount Rate

The discount rate for measurement date as of June 30, 2020 and June 30, 2019, was 2.21% and 3.50%, respectively. This represents the municipal bond return rate as chosen by the Division. The source is the Bond Buyer GO 20-Bond Municipal Bond Index, which includes tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits (continued)

Sensitivity of the College's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the College's proportionate share of the net OPEB liability, as well as what the College's share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

June 30, 2020 (Measurement Date)			
	1.0% Decrease	Current	1.0% Increase
	1.21%	Discount Rate	3.21%
		2.21%	
State of New Jersey's			
Proportionate Share of total OPEB			
Obligations Associated with the College	\$ 203,353,907	\$ 168,681,212	\$ 141,570,503
State of New Jersey's			
Total Nonemployer OPEB liability	\$ 81,748,410,002	\$ 67,809,962,608	\$ 56,911,439,160
June 30, 2019 (Measurement Date)			
	1.0% Decrease	Current	1.0% Increase
	2.50%	Discount Rate	4.50%
		3.50%	
State of New Jersey's			
Proportionate Share of total OPEB			
Obligations Associated with the College	\$ 122,108,531	\$ 103,150,363	\$ 88,287,387
State of New Jersey's			
Total Nonemployer OPEB liability	\$ 49,298,534,898	\$ 41,729,081,045	\$ 35,716,321,820

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits (continued)

Sensitivity of the College's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the College's proportionate share of the net OPEB liability, as well as what the College's proportionate share if the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage point higher than the current healthcare cost trend rates:

June 20, 2020 (Measurement Date)			
	<u>1.0% Decrease</u>	<u>Current Healthcare Cost Trend Rates</u>	<u>1.0% Increase</u>
State of New Jersey's			
Proportionate Share of total OPEB			
Obligations Associated with the College	\$ 83,266,451	\$ 103,150,363	\$ 129,914,394
State of New Jersey's			
Total Nonemployer OPEB liability	\$ 54,738,488,540	\$ 67,809,962,608	\$ 83,375,182,975
June 20, 2019 (Measurement Date)			
	<u>1.0% Decrease</u>	<u>Current Healthcare Cost Trend Rates</u>	<u>1.0% Increase</u>
State of New Jersey's			
Proportionate Share of total OPEB			
Obligations Associated with the College	\$ 87,948,885	\$ 105,360,905	\$ 129,914,394
State of New Jersey's			
Total Nonemployer OPEB liability	\$ 38,113,289,045	\$ 46,110,832,982	\$ 56,697,891,003

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(10) Other Post-Employment Benefits (continued)

Sensitivity of the College's Proportionate Share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates (continued)

Changes in the State of New Jersey's Total OPEB Liability

The changes in the State of New Jersey's Total OPEB liability and the College's portion for the fiscal year ended June 30, 2021 (measurement date June 30, 2020) is as follows:

	<u>State OPEB Liability</u>	<u>College Portion of OPEB Liability</u>
Balance at June 30, 2018	\$ 46,110,832,982	\$ 105,360,905
Changes for Year:		
Service cost	1,734,404,850	3,569,788
Interest on the total OPEB liability	1,827,787,206	4,156,729
Difference between expected and actual experiences	(7,323,140,818)	(8,402,492)
Changes of assumptions	622,184,027	1,537,981
Contributions from members	37,971,171	93,861
Gross benefit payments by the state	<u>(1,280,958,373)</u>	<u>(3,166,409)</u>
Net changes	<u>(4,381,751,937)</u>	<u>(2,210,542)</u>
Balance at June 30, 2019	\$ 41,729,081,045	\$ 103,150,363
Changes for Year:		
Service cost	1,790,973,822	4,004,961
Interest on the total OPEB liability	1,503,341,357	3,701,032
Difference between expected and actual experiences	11,544,750,637	29,860,188
Changes of assumptions	12,386,549,981	30,812,261
Contributions from members	35,781,384	89,008
Gross benefit payments by the state	<u>(180,515,618)</u>	<u>(2,936,601)</u>
Net changes	<u>27,080,881,563</u>	<u>65,530,849</u>
Balance at June 30, 2020	<u>\$ 68,809,962,608</u>	<u>\$ 168,681,212</u>

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(11) Operating Expenses

The College's operating expenses on a natural classification basis are comprised of the following at June 30,:

	<u>2021</u>	<u>2020</u>
Compensation and benefits	\$ 56,137,890	\$ 60,187,993
Supplies and services	20,986,303	19,962,143
Depreciation and amortization	6,287,225	6,382,847
Scholarships and fellowships	<u>11,993,516</u>	<u>8,516,957</u>
	<u>\$ 95,404,934</u>	<u>\$ 95,049,940</u>

(12) Commitments and Contingencies

Commitments

The College leases the Neptune Higher Education building. Net rental expenses were approximately \$147,786 and \$240,000 in 2021 and 2020, respectively. Future minimum annual rental commitments, net of sublease rentals, will approximate \$145,000 for the year ending June 30, 2022.

Contingencies

The College is exposed to various risks of loss related to damage and destruction of assets, injuries to employees, damage to the environment or noncompliance with environmental requirements, and natural and other unforeseen disasters. The College has insurance to cover all buildings, contents or related risks in case of loss, and insures its vehicles and equipment for claims and assessments arising from bodily injury, property damages and other perils. Unfavorable judgments, claims or losses incurred by the College are covered by these policies.

(13) Compensated Absences

The College has recorded a liability for compensated absences in the amount of \$2,272,395 and \$2,265,261 as of June 30, 2021 and 2020, respectively, which is included in accounts payable and accrued expenses in the accompanying statements of net position. The liability is based upon employees' accrued vacation leave as of fiscal year-end. No amounts are recorded for accrued sick leave as the College does not make payments for accrued sick leave to employees upon termination.

(14) Other Postretirement Benefits

Plan Description - The College contributes to the New Jersey State Health Benefits Program ("SHBP"), a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the State of New Jersey, Division of Pension and Benefits. SHBP provides medical, prescription drug, mental health/substance abuse and Medicare Part B reimbursement to retirees and their covered dependents. The State Health Benefits Program Act is found in the N.J.S.A., Title 52, Article 17.25 et seq. Rules governing the operation and administration of the program are found in Title 17, Chapter 9 of the New Jersey Administrative Code. The State of New Jersey, Division of Pension and Benefits issues a publicly available financial report that includes financial statements and required supplementary information for SHBP.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Financial Statements (continued)
June 30, 2021 and 2020

(14) Other Postretirement Benefits (continued)

Funding Policy - P.L. 1987, c.384 and P.L. 1990, c.6 required the Public Employees' Retirement System (PERS), respectively, to fund post-retirement medical benefits for those State employees who retire after accumulating 25 years of credited service or on a disability retirement. P.L. 2007, c.103 amended the law to eliminate the funding of postemployment medical benefits through PERS. It created separate funds outside of the pension plans for the funding and payment of postemployment medical benefits for retired State employees and retired educational employees. The cost of these benefits is funded through contributions by the State in accordance with P.L. 1994, c.62. Funding of post-retirement medical premiums changed from a pre-funding basis to a pay-as-you-go basis beginning in fiscal year 1994.

The State's contribution rate is based on the annual required contribution ("ARC"), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) of the plan over a period not to exceed 30 years.

The State is also responsible for the cost attributable to P.L. 1992, c.126, which provides free health benefits to members of PERS and the Alternate Benefit Program who retired from a school district or county college with 25 years of service. Employees who attained 20 years of service on June 28, 2011 and continue to work for a total of 25 years will be eligible for State-paid health benefits. Employees who did not have 20 years of service on June 28, 2011 pay the full premium for retiree health benefits.

(15) Related Party Transactions

The Foundation utilized office space and received certain administrative assistance from the College at no charge during the years ended June 30, 2021 and 2020. The fair value of this space and these services is estimated at \$183,804 and \$166,712 and is included in the Foundation's statements of revenues, expenses, and changes in net position for the years ended June 30, 2021 and 2020, respectively.

During the fiscal years 2021 and 2020, certain services and expenses are received and paid between the Foundation and the College. All such expenses are put on account and settled periodically between the two parties. As of June 30, 2021 and 2020, the Foundation was indebted to the College in the amount of \$84,784 and \$54,504, respectively, representing student scholarships and operating expenses paid by the College on behalf of the Foundation. This amount is non-interest-bearing and is currently payable.

(16) Litigation

The College is also a party to various legal actions arising in the ordinary course of business. Although it is not possible to predict the outcome of these actions, it is the opinion of management that there is no exposure to such matters that, if decided adversely, would be material to the College's financial position or are not adequately covered by insurance.

REQUIRED SUPPLEMENTARY INFORMATION

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedules of Required Supplementary Information
Schedules of Proportionate Share of Net Pension Liability
Public Employee's Retirement System ("PERS")
(Unaudited)

	Plan Measurement Date Ending June 30,						
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
College's proportion of the net pension liability	0.06%	0.07%	0.07%	0.07%	0.09%	0.09%	0.10%
College's proportionate share of the net pension liability	\$ 24,173,710	\$ 28,008,498	\$ 30,922,123	\$ 36,509,491	\$ 51,541,272	\$ 42,539,037	\$ 39,460,262
College's covered payroll	\$ 10,346,073	\$ 10,592,756	\$ 10,777,437	\$ 10,960,631	\$ 10,660,882	\$ 11,066,065	\$ 12,617,839
College's proportionate share of the net pension liability as a percentage of its covered payroll	233.65%	264.41%	286.92%	333.10%	483.46%	384.41%	312.73%
Plan fiduciary net position as a percentage of the total pension liability	58.32%	56.27%	53.60%	48.10%	40.14%	47.93%	52.08%

Notes:

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2014 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedules of Required Supplementary Information
Schedules of Proportionate Share of Net Pension Liability
Police and Firemen's Retirement System ("PFRS")
(Unaudited)

	Plan Measurement Date Ending June 30,						
	2020	2019	2018	2017	2016	2015	2014
College's proportion of the net pension liability	0.02%	0.02%	0.02%	0.02%	0.03%	0.02%	0.03%
College's proportionate share of the net pension liability	\$ 3,965,766	\$ 3,814,135	\$ 4,608,040	\$ 5,351,455	\$ 6,888,643	\$ 5,487,577	\$ 4,569,789
College's covered payroll	\$ 721,266	\$ 705,077	\$ 722,813	\$ 704,241	\$ 730,814	\$ 710,851	\$ 676,551
College's proportionate share of the net pension liability as a percentage of its covered payroll	549.83%	540.95%	637.51%	759.89%	942.60%	771.97%	675.45%
Plan fiduciary net position as a percentage of the total pension liability	65.00%	62.48%	62.48%	58.60%	51.01%	56.31%	62.14%

Notes:

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2014 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedules of Required Supplementary Information
Schedules of Contributions - Pension
Public Employee's Retirement System ("PERS")
(Unaudited)

	Plan Measurement Date Ending June 30,						
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contributions	\$ 1,685,510	\$ 1,621,648	\$ 1,515,273	\$ 1,565,765	\$ 1,459,999	\$ 1,546,015	\$ 1,629,195
Contributions in relation to the contractually required contribution	<u>(1,685,510)</u>	<u>(1,621,648)</u>	<u>(1,515,273)</u>	<u>(1,565,765)</u>	<u>(1,459,999)</u>	<u>(1,546,015)</u>	<u>(1,629,195)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 10,346,073	\$ 10,592,756	\$ 10,777,437	\$ 10,960,631	\$ 10,660,882	\$ 11,066,065	\$ 12,617,839
Contributions as a percentage of covered payroll	16.29%	15.31%	14.06%	14.29%	13.69%	13.97%	12.91%

Notes:

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2014 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedules of Required Supplementary Information
Schedules of Contributions - Pension
Police and Firemen's Retirement System ("PFRS")
(Unaudited)

	Plan Measurement Date Ending June 30,						
	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required contributions	\$ 356,215	\$ 342,878	\$ 314,819	\$ 332,926	\$ 306,783	\$ 294,023	\$ 267,798
Contributions in relation to the contractually required contribution	<u>(356,215)</u>	<u>(342,878)</u>	<u>(314,819)</u>	<u>(332,926)</u>	<u>(306,783)</u>	<u>(294,023)</u>	<u>(267,798)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
College's covered payroll	\$ 721,266	\$ 705,077	\$ 722,813	\$ 704,241	\$ 730,814	\$ 710,851	\$ 676,551
Contributions as a percentage of covered payroll	49.39%	48.63%	43.55%	47.27%	41.98%	41.36%	39.58%

Notes:

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2014 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedules of Required Supplementary Information
Schedule of Changes in the College's Proportionate
Share of Total OPEB Liability
(Unaudited)

	Measurment Date Ending June 30, 2020	Measurment Date Ending June 30, 2019	Measurment Date Ending June 30, 2018	Measurment Date Ending June 30, 2017
Total OPEB Liability				
Service cost	\$ 4,004,961	\$ 3,569,788	\$ 6,423,813	\$ 7,653,957
Interest on the total OPEB liability	3,701,032	4,156,729	4,669,942	3,969,249
Difference between expected and actual experiences	29,860,188	(8,402,492)	(16,291,698)	-
Changes of assumptions	30,812,261	1,537,981	(12,090,691)	(16,463,392)
Contributions from members	89,008	93,861	97,370	106,925
Gross benefit payments by the state	<u>(2,936,601)</u>	<u>(3,166,409)</u>	<u>(2,817,313)</u>	<u>(2,903,823)</u>
Net Change in Total OPEB Liability	65,530,849	(2,210,542)	(20,008,577)	(7,637,084)
Total OPEB Liability - Beginning	<u>103,150,363</u>	<u>105,360,905</u>	<u>125,369,482</u>	<u>133,006,566</u>
Total OPEB Liability - Ending	<u><u>\$ 168,681,212</u></u>	<u><u>\$ 103,150,363</u></u>	<u><u>\$ 105,360,905</u></u>	<u><u>\$ 125,369,482</u></u>
College's proportionate share	\$ -	\$ -	\$ -	\$ -
State's proportionate share	<u>\$ 168,681,212</u>	<u>\$ 103,150,363</u>	<u>\$ 105,360,905</u>	<u>\$ 125,369,482</u>
Total OPEB Liability - Ending	<u><u>\$ 168,681,212</u></u>	<u><u>\$ 103,150,363</u></u>	<u><u>\$ 105,360,905</u></u>	<u><u>\$ 125,369,482</u></u>
Covered Payroll	\$ 11,067,339	\$ 11,161,802	\$ 11,315,288	\$ 11,462,224
Total OPEB Liability as a Percentage of Covered Payroll:	1524.14%	924.14%	931.14%	1093.76%

Notes:

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

The GASB pronouncement requiring the presentation of the information on this schedule became effective for years beginning after June 15, 2017 and is intended to provide data for the most recent ten years.

See accompanying notes to the required supplementary information.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to the Required Supplementary Information
(Unaudited)
June 30, 2021 and 2020

(1) State of New Jersey Public Employees' Retirement System (PERS) - Pension

Change in Benefit Terms

None

Change in Assumptions

The discount rate was 7.00%, 6.28%, 5.66%, 5.00%, 3.98%, 4.90% and 5.39% for the measurement dates June 30, 2020, 2019, 2018, 2017, 2016, 2015 and 2014, respectively.

(2) Police and Firemen's Retirement System (PFRS) - Pension

Change in Benefit Terms

None

Change in Assumptions

The discount rate was 7.00%, 6.85%, 6.51%, 6.14%, 5.55%, 5.79% and 6.32% for the measurement dates June 30, 2020, 2019, 2018, 2017, 2016, 2015 and 2014, respectively.

(3) State Health Benefit Local Education Retired Employees Plan - OPEB

Change in Benefit Terms

None

Changes in Assumptions

The discount rate was 3.87%, 3.50%, 3.87%, 3.58% and 2.58% for the measurement dates June 30, 2020, 2019, 2018, 2017 and 2016, respectively.

SINGLE AUDIT SECTION



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable President and
Members of the Board of Trustees of
Brookdale Community College
Lincroft, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Brookdale Community College (a Component Unit of the County of Monmouth) (the “College”) which comprise the statement of net position as of June 30, 2021, the related statements of revenues, expenses, changes in net position and cash flows for the year then ended, and the related notes to the financial statements, which collectively comprise the College’s basic financial statements, and we have issued our report thereon dated April 26, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the College’s internal control over financial reporting (“internal control”) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College’s internal control. Accordingly, we do not express an opinion on the effectiveness of the College’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the College's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "O'Connor + Drew, P.C.".

**Certified Public Accountants
Braintree, Massachusetts**

April 26, 2022



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE OF NEW JERSEY PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE AND STATE OF NEW JERSEY OMB CIRCULAR 15-08

To the Honorable President and Members of the Board of Trustees of
Brookdale Community College
Report on Compliance for Each Major Federal and State of New Jersey Program

We have audited Brookdale Community College's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget ("OMB") *Compliance Supplement* and State of New Jersey *State Grant Compliance Supplement* that could have a direct and material effect on each of Brookdale Community College's major Federal and State of New Jersey programs for the year ended June 30, 2021. Brookdale Community College's major Federal and State of New Jersey programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Brookdale Community College's management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its Federal and State of New Jersey programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Brookdale Community College's major Federal and State of New Jersey programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (the "Uniform Guidance"); and State of New Jersey OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*. Those standards, Uniform Guidance and New Jersey OMB Circular 15-08 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal or State of New Jersey program occurred. An audit includes examining, on a test basis, evidence about Brookdale Community College's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal and State of New Jersey program. However, our audit does not provide a legal determination of Brookdale Community College's compliance.

Opinion on Compliance on Each Major Federal and State of New Jersey Program

In our opinion, Brookdale Community College complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal and State of New Jersey programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

Management of Brookdale Community College is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to on the previous page. In planning and performing our audit of compliance, we considered Brookdale Community College's internal control over compliance with the types of requirements that could have a direct and material effect on each major Federal and State of New Jersey program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major Federal and State of New Jersey program and to test and report on internal control over compliance in accordance with Federal Uniform Guidance and State of New Jersey OMB Circular 15-08, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Brookdale Community College's internal control over compliance.

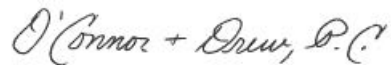
A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal or State of New Jersey program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal or State of New Jersey program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal or State of New Jersey program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance and State of New Jersey OMB Circular 15-08. Accordingly, this report is not suitable for any other purpose.

Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State New Jersey Awards

We have audited the financial statements of the College, as of and for the years ended June 30, 2021 and 2020. We issued our report thereon dated April 26, 2022, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying Schedule of Expenditures of Federal Awards and Schedule of State of New Jersey Awards is presented for purposes of additional analysis as required by the Uniform Guidance and the State of New Jersey. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State of New Jersey Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.



**Certified Public Accountants
Braintree, Massachusetts**

April 26, 2022

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedule of Expenditures of Federal Awards
Year ended June 30, 2021

Federal grantor/pass-through grantor/ program or cluster title	Assistance Listing Number	Pass-Through Entity	Pass-Through Entity Award Identifier	Current year expenditures	Through to Subrecipients
STUDENT FINANCIAL ASSISTANCE CLUSTER					
U.S. Department of Education:					
Direct Awards					
Federal Direct Student Loan	84.268	N/A	N/A	\$ 5,624,220	\$ —
Federal Supplemental Educational Opportunity Grant (including administrative cost allowance of \$19,227)	84.007	N/A	N/A	498,814	—
Federal Pell Grant Program	84.063	N/A	N/A	10,769,450	—
Federal Work-Study Program (including administrative cost allowance of \$2,697)	84.033	N/A	N/A	53,934	—
Federal Work-Study Program (Job Location and Development)	84.033	N/A	N/A	18,522	—
Total Student Financial Assistance Cluster				<u>16,964,940</u>	<u>—</u>
RESEARCH AND DEVELOPMENT CLUSTER					
National Science Foundation:					
Direct Awards					
Education and Human Resources	47.076	N/A	N/A	227,754	—
NON-CLUSTER					
U.S. Department of Education:					
Direct Awards					
Federal Title III Program Grant	84.031	N/A	N/A	372,556	—
COVID-19 - Higher Education Emergency Relief Fund - Student Aid Portion*	84.425E	N/A	N/A	5,234,000	—
COVID-19 - Higher Education Emergency Relief Fund - Institutional Portion*	84.425F	N/A	N/A	4,423,632	—
COVID-19 - Higher Education Emergency Relief Fund - Minority Serving Institutional Portion*	84.425L	N/A	N/A	263,059	—
Subtotal - Direct awards				<u>9,920,691</u>	<u>—</u>
Pass Through Awards					
COVID-19 - Governor's Emergency Education Relief Fund (GEERF)*	84.425C	Office of Secretary of Higher Education	20-100-074-2400-072	684,058	—
Open Textbook Collaborative	84.116T	Middlesex College	P116T200028	1,747	—
U.S. Dept of Labor:					
Pass Through Awards					
Trade Adjustment Assistance Community College and Career Training Grants	17.282	Bergen Community College	PO6828	61,409	—
National Aeronautics and Space Administration:					
Pass Through Awards					
Education	43.008	Rutgers University	5515	12,123	—
U.S. Small Business Administration:					
Pass Through Awards					
Small Business Development Centers	59.037	Rutgers University	5591	62,818	—
Small Business Development Centers	59.037	Rutgers University	5825	47,183	—
Small Business Development Centers	59.037	Rutgers University	SBAHQ20C0073	194,648	—
Subtotal - Passthrough awards				<u>304,649</u>	<u>—</u>
U.S. Department of Treasury:					
Pass Through Awards					
COVID-19 - Coronavirus Relief Fund	21.019	Office of Secretary of Higher Education	20-100-074-2400-073	3,615,735	—
Department of Education Office of Career, Technical and Adult Education					
Pass Through Awards					
Adult Education - Basic Grants to States	84.002	New Jersey Department of Labor & Workforce Development	None	585,982	168,824
Career & Technical Education - Basic Grants to the States	84.048	New Jersey Department of Education	25 7111	318,681	—
Career & Technical Education - Basic Grants to the States	84.048A	New Jersey Department of Education	17-BE53-G06	176,177	—
Subtotal - Passthrough awards				<u>494,858</u>	<u>—</u>
Total expenditures of federal awards				<u>\$ 33,246,502</u>	<u>\$ 168,824</u>

*Subtotal of 84.425 programs is \$10,604,749

See accompanying notes to schedules of expenditures of Federal and State of New Jersey awards.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Schedule of Expenditures of State of New Jersey Awards
Year ended June 30, 2021

State of New Jersey grantor/program or cluster title	Grant number/ State of New Jersey account number	Award amount	Grant period	Current year expenditures	Total Grant Expenditures To Date
Student Financial Assistance Cluster:					
N.J. Commission of Higher Education:					
Educational Opportunity Fund Article III	100-074-2401-001	\$ 268,627	06/01/20-07/31/21	\$ 268,627	\$ 268,627
Educational Opportunity Fund Article III - Summer	100-074-2401-001	28,470	06/01/20-08/31/21	28,470	28,470
Tuition Aid Grant	100-074-2405-007	2,716,022	07/01/20-06/30/21	2,716,022	2,716,022
Community College Opportunity Grant	Unavailable	2,109,466	07/01/20-06/30/21	2,109,466	2,109,466
NJ Stars	100-074-2405-313	457,597	07/01/20-06/30/21	457,597	457,597
Total Student Financial Assistance Cluster				5,580,182	5,580,182
NON-CLUSTER:					
N.J. Commission of Higher Education:					
Educational Opportunity Fund - Article IV:					
Educational Opportunity Fund Summer	100-074-2401-002	35,930	07/01/20-08/31/21	35,010	35,010
Educational Opportunity Fund - 5th Quarter	100-074-2401-002	57,177	07/01/20-09/30/20	40,855	40,855
Educational Opportunity Fund Regular	100-074-2401-002	177,549	06/01/20-08/31/21	203,674	203,674
				279,539	279,539
N.J. Department of Children and Families					
Displaced Homemaker	2011-15863028-01	150,000	07/01/20-06/30/21	150,000	150,000
N.J. Educational Facilities Authority:					
N.J. Council of County Colleges					
College Readiness VI	Unavailable	39,309	07/01/19-06/30/20	17,092	17,092
College Readiness VII	Unavailable	68,720	10/01/20-06/30/21	35,344	35,344
Community College Opportunity Grant	Unavailable	265,000	09/01/20-08/01/21	198,828	198,828
				251,264	251,264
N.J. Department of Treasury Higher Education Administration:					
Operational Costs - County Colleges	100-082-2155-015	8,954,612	07/01/20-06/30/21	8,712,697	8,712,697
Alternate Benefit Program	100-082-2155-017	2,066,580	07/01/20-06/30/21	1,902,107	1,902,107
P.L. 1971, Chapter 12 Debt Service	100-082-2155-016	3,787,520	07/01/20-06/30/21	3,787,520	3,787,520
				14,402,324	14,402,324
Total expenditures of State of New Jersey awards				\$ 20,663,309	\$ 20,663,309

See accompanying notes to schedules of expenditures of Federal and State of New Jersey awards.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Notes to Schedules of Expenditures of Federal and State of New Jersey Awards
June 30, 2021

(1) General

The accompanying Schedules of Expenditures of Federal and State of New Jersey Awards includes the Federal award activity of Brookdale Community College (the “College”) under programs of the Federal Government for the year ended June 30, 2021. The information on this schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the College, it is not intended to and does not present the financial position, changes in net position or cash flows of the College.

(2) Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance.

(3) Indirect Cost Rate

The College has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

(4) Federal Student Loan Programs

The College disbursed \$5,624,220 of loans under the Federal Direct Student Loans program, which include Stafford Subsidized and Unsubsidized Loans and Parent Plus Loans. It is not practical to determine the balances of the loans outstanding to students of the College under the program as of June 30, 2021. The College is only responsible for the performance of certain administrative duties and, accordingly, these loans are not included in the College’s financial statements.

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Findings and Questioned Costs - Continued
For the Year Ended June 30, 2021

Section I - Summary of Auditors' Results:

Financial Statements

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

- Material weaknesses identified? _____ yes x no
- Significant deficiencies identified that are not considered to be material weaknesses? _____ yes x no

Noncompliance material to the financial statements noted? _____ yes x no

Federal Awards

Type of auditors' report issued on compliance for major programs: Unmodified

Internal control over major programs:

- Material weaknesses identified? _____ yes x no
- Significant deficiencies identified that are not considered to be material weaknesses? _____ yes x no

Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance? _____ yes x no

Identification of Major Programs

Name of Federal Program or Cluster	Assistance Listing Number
Education Stabilization Fund:	
Higher Education Emergency Relief Fund (HEERF) Student Aid Portion	84.425E
HEERF Institutional Portion	84.425F
HEERF Minority-Serving Institution Portion	84.425L
Governor's Emergency Education Relief Fund	84.425C
Coronavirus Relief Fund	21.019
Federal Title III Program Grant	84.031

BROOKDALE COMMUNITY COLLEGE
 (A Component Unit of the County of Monmouth)
 Findings and Questioned Costs - Continued
 For the Year Ended June 30, 2021

Section I - Summary of Auditors' Results – Continued

Dollar threshold used to distinguish between
 type A and type B programs: \$997,395

Auditee qualified as a low-risk auditee? ☒ yes ☐ no

State of New Jersey

Type of auditors' report issued on compliance
 for major programs: Unmodified

Internal control over major programs:

- Material weaknesses identified? ☐ yes ☒ no
- Significant deficiencies identified that are
 not considered to be material weaknesses? ☐ yes ☒ no

Any audit findings disclosed that are required
 to be reported in accordance with State of
 New Jersey OMB Circular 15-08 and listed
 in Section V of this schedule? ☐ yes ☒ no

Identification of Major Programs:

Name of State Program or Cluster	State of New Jersey Account or Grant Number
Operational Costs – County Colleges	100-082-2155-015

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Findings and Questioned Costs - Continued
For the Year Ended June 30, 2021

Section II – Financial Statement Findings:

None

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Findings and Questioned Costs - Continued
For the Year Ended June 30, 2021

Section III – Financial Statement Findings:

None

BROOKDALE COMMUNITY COLLEGE
(A Component Unit of the County of Monmouth)
Findings and Questioned Costs - Continued
For the Year Ended June 30, 2021

Section IV – State of New Jersey Award Findings and Questioned Costs:

None